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To: The Chair and Members
of the Cabinet

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

Date: 6 June 2023

Contact: Karen Strahan, 01392 382264

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CABINET

Wednesday, 14th June, 2023

A meeting of the Cabinet is to be held on the above date at 10.30 am in the Committee Suite (DAW) - County Hall to consider the following matters.

Donna Manson
Chief Executive

A G E N D A

PART I - OPEN COMMITTEE

1 Apologies for Absence

2 Minutes

Minutes of the meeting held on 10 May 2023, (previously circulated).

3 Items Requiring Urgent Attention

Items which in the opinion of the Chair should be considered at the meeting as matters of urgency.

4 Announcements

5 Petitions

- 6 Question(s) from Members of the Council

FRAMEWORK DECISION

- 7 People First Strategy (Pages 1 - 20)

Report of the Director of People and Culture on seeking approval of the People First Strategy, attached.

Electoral Divisions(s): All Divisions

KEY DECISIONS

- 8 Revenue and Capital Outturn 2022/2023 (Pages 21 - 60)

Report of the Director of Finance and Public Value (DF/23/53) on the Revenue and Capital Outturn 2022/2023, attached.

Electoral Divisions(s): All Divisions

- 9 Integrated Adult Social Care - Updated Vision and Strategies (Pages 61 - 78)

Report of the Director of Integrated Adult Social Care on updated [Vision and Strategies](#) for Adult Social Care in Devon, seeking approval of their publication, attached.

Electoral Divisions(s): All Divisions

- 10 Hospital Discharge Funding (Pages 79 - 86)

Report of the Director of Integrated Adult Social Care on proposals for Hospital Discharge Funding, attached.

Electoral Divisions(s): All Divisions

MATTERS REFERRED

- 11 A386 Mary Tavy – Request for Speed Limit Reduction to 40mph adjacent to Mary Tavy Inn

At its meeting on 21st October 2022 a request was submitted from West Devon Highways and Traffic Regulation Orders Committee to consider a departure from policy to impose a 40mph Speed Limit Order (SLO) on the A386 outside Mary Tavy to replace the existing length of National Speed Limit (60 mph).

A site visit by the Cabinet Member for Highway Management with the Local Member and officers, including the Road Safety Team was undertaken on 24th May 2023. Representation was received from the police beforehand.

Recommendation

That a departure from Policy is approved.

Electoral Divisions(s): Yelverton Rural

STANDING ITEMS

12 Question(s) from Members of the Public

13 Minutes

Minutes of the bodies shown below are circulated herewith for information or endorsement as indicated therein (i.e. any unstarred minutes):

[NB: Minutes of [County Council Committees](#) are published on the Council's Website:

a Farms Estate Committee - 15 May 2023 (Pages 87 - 92)

14 Delegated Action/Urgent Matters

The Register of Decisions taken by Members under the urgency provisions or delegated powers is available on the website in line with the Council's Constitution and Regulation 13 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012. The decisions taken and associated information can be found [here](#).

15 Forward Plan (Pages 93 - 110)

In accordance with the Council's Constitution, the Cabinet is requested to review the list of forthcoming business (previously circulated) and to determine which items are to be defined as key and/or framework decisions and included in the Plan from the date of this meeting.

The [Forward Plan is available on the Council's website](#).

PART II - ITEMS WHICH MAY BE TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC

16 Exclusion of the Press and Public

Recommendation: that the press and public be excluded from the meeting for the following items of business under Section 100(A)(4) of the Local Government Act 1972 on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph 3 of Schedule 12A of the Act namely, the financial or business affairs of a third party and of the County Council and in accordance with Section 36 of the Freedom of Information Act 2000, by virtue of the fact that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Electoral Divisions(s): All Divisions

17 Part II - South West Devon New Special Free School, Ivybridge - Land Acquisition (Pages 111 - 132)

(An item to be considered by the Cabinet in accordance with the Cabinet Procedure Rules and Regulation 5 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, no representations having been received to such consideration taking place under Regulation 5(5) thereof)

Report of the Director of Climate Change, Environment and Transport (CET/23/37), attached.

An Impact Assessment is also attached and as this contains no information classified as exempt, it can also be viewed on the website at [Published Impact Assessments - Impact Assessment \(devon.gov.uk\)](#).

Electoral Divisions(s): Ivybridge

Members are reminded that Part II Reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s). They need to be disposed of carefully and should be returned to the Democratic Services Officer at the conclusion of the meeting for disposal.

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Induction Loop available



Cabinet
14 June 2023

Approval of new People Strategy for Devon County Council Report of the Director of People & Culture

Please note that the following recommendations are subject to consideration and determination by the Cabinet (and confirmation under the provisions of the Council's Constitution) before taking effect.

1) Recommendation

That the Cabinet be asked to:

- (a) approve the new People Strategy for Devon County Council (DCC); and
- (b) delegate authority for minor amendments to the Director of People & Culture in consultation with the Cabinet Member for Organisational Development, Workforce & Digital Transformation.

2) Background

Recent issues highlighted from the Race Equality Audit (2021) coupled with other behavioural related concerns identified in Children's Services over the last year, through a high number of operational related HR matters, has driven the need to refocus on activities in relation to our staff and the organisation's culture. This started with the appointment of a new Director of People & Culture and marks a shift towards us being more values based, purpose driven, and people centred in our work.

A key priority for this role to lead on, and one of our current corporate priorities is the delivery of a new People Strategy, which will outline how we will ensure that we have the appropriately skilled and talented people we need to deliver services to our communities and ensure that our Council is fit for the future. Further to this, we want all staff to understand and embody our values of care and kindness, along with our responsibility to strive for better outcomes and good value for the people of Devon.

It is critical that we also focus on the quality of our relationships and engagement with key stakeholders and partners to ensure that working together our strong values and collective approach ensure the best outcomes for the people of Devon.

Agenda Item 7

3) Main Body

The Strategy has been designed based around a focus on the 6 key themes of:

1. Voice
2. Recruitment
3. Wellbeing
4. Belonging
5. Learning
6. Reward

The 6 themes were shaped by feedback from previous staff surveys, findings from the Race Equality Audit, benchmarking against other organisations, research of the recruitment market, themes identified through 'Exit Interviews' with staff leaving DCC and feedback from staff reference groups. The themes have then been consulted on over the past 3 months, outlined in Section 5 below. The activities undertaken in relation to each theme will directly impact upon the culture and performance of our workforce.

As part of the strategy, we have actively sought to highlight our collective role as corporate parents and our responsibility to our children in care and care leavers. As a result, each theme has a commitment in relation to this.

The Strategy outlines our aims for each theme, coupled with statements of intent around the outcomes we are seeking to achieve. The feedback is also being used to shape an Action Plan to support the delivery of this over the next 2 years. The Action Plan will be brought back to a further Cabinet in September for review, and progress against it will be regularly reported to the Senior Leadership Team (SLT).

4) Options / Alternatives

There is no formal Workforce or People Strategy in place. Currently strategic and operational workforce activity is undertaken in a more ad hoc and often reactive way. It is an option to continue with this approach; however, a more joined up approach would make best use of resources, avoiding duplication and outline a more holistic and proactive way to address the issues raised. It also provides greater clarity over progress and reporting arrangements. A more integrated People Strategy will also enable staff to see the impact of all of the factors within it on the performance and culture of the workforce.

5) Consultations / Representations / Technical Data

We have designed the strategy collaboratively, with Senior Leadership Team engaging with staff, Trades Unions and elected Members throughout its development, to gain their views about what matters from their perspective. The draft strategy has been shared at different stages of its development to seek feedback and further comments to form it. The feedback has shaped the Strategy and is currently being used to design the supporting Action Plan to deliver this.

Agenda Item 7

The following methods of consultation were used to inform the themes, aims and desired outcomes of the People Strategy:

- Staff engagement survey in November 2022 which received 1857 responses, the themes from this are shared here: [What you told us in our Autumn 2022 People Survey - news \(devon.gov.uk\)](#)
- Feedback from staff following Senior Leadership Teams virtual briefing sessions held on 14 March & 2 May 2023 [Catch up on our May Microsoft Teams Sessions with our senior leaders - news \(devon.gov.uk\)](#). Following the second briefing, 46 responses received to this survey.
- External survey and analysis undertaken by our external recruitment agency, ThirtyThree, to understand the ways of working people find most appealing; the perceptions associated with County Councils as employers and why someone may or may not want to work for a County Council. This survey had 2005 respondents working in the private sector.
- Regular consultation has taken place with Senior Officers across all parts of DCC over the past 3 months and members of the corporate Equality team.
- HR senior leadership team and key stakeholders, including Trades Unions, have been consulted and provided detailed feedback.
- Multiple visits to DCC offices by the Senior Leadership Team to engage, in person, with staff and gain a greater insight into the key factors that are important for them about working for DCC
- Session with care leavers and senior officers to understand their perspectives
- Exit interview data has been reviewed from those leaving DCC to understand their reasons
- Engagement with over 30 cross-party elected Members who attended the Member engagement day on 12 May 2023 and provided feedback
- Race Equality Audit [Race Equality Audit 2021 \(Anti-racism at Devon County Council\) - tasks and guides](#)
- Benchmarking and review of Workforce and People Strategies from other organisations across the public sector.

6) Strategic Plan

The Council adopted its “Best Place” Strategic Plan at its meeting on 2 December 2021. The Plan – <https://www.devon.gov.uk/strategic-plan/> - sets out the Council’s vision, ambition, and overall priorities for 2021 to 2025. The delivery of the People Strategy will be one of the areas of focus for the next 12 months, and successful implementation will enable staff to be best placed to deliver the outcomes in the Strategic Plan.

The Strategic Plan is currently being reviewed and will come to a future Cabinet meeting for approval. The delivery of the People Strategy is one of the priorities being considered to focus on, and successful implementation of it will enable our staff to be best placed to deliver the outcomes within the Strategic Plan.

Agenda Item 7

The People Strategy explicitly highlights our collective role as corporate parents and our responsibility to our care leavers. There is a clear indication of our commitment to this in each theme of the strategy.

7) Financial Considerations

The feedback from all of the engagement listed in Section 5 is currently being used to outline a range of activities that will enable delivery of this strategy. The costs of the strategy itself is contained within existing budgets from the HR Service in relation to redirecting activities around HR Strategy, Performance, Learning & Development, and Recruitment Strategy. The Action Plan which will support delivery of the strategy is currently being drafted and any additional costs attached to any of the themes will be costed and recommendations made to Cabinet in September about whether they are progressed.

8) Legal Considerations

Employment Law has been considered and impacts are reflected as part of developing this strategy. However, there will be further multiple Employment Law based considerations in relation to the detail of delivery of this strategy. Therefore, the lawful implications and consequences of the themes of the Action Plan will be considered and taken into account as part of its development.

9) Environmental Impact Considerations (Including Climate Change)

The Strategy itself has no specific sustainability impacts; however, depending on the activities that will be recommended for the Action Plan, there may be impacts, for example in relation to staff travel or office accommodation, and the subsequent effect on the environment, that will need to be considered. Therefore, in the same way that Financial and Legal considerations will be reviewed, and recommendations made in relation to the themes in the strategy, this will also be undertaken in relation to Environmental Impacts.

10) Equality Considerations

Equality matters are a focus of each theme within the Strategy and the area of 'Belonging' will predominantly centre around delivery of actions in relation to DCC's Equality, Diversity & Inclusion agenda. The strategy has been developed in liaison with DCC's Equality Team. As with the other considerations within this report, the Action Plan detailing the delivery of each theme, will require full Equality Impacts Assessments.

11) Risk Management Considerations

This Strategy will impact on two risks already cited on DCC's Risk Register. These include:

- Recruitment & Retention in relation to ensuring DCC is able to attract and retain the right staff in a highly competitive current market.
- Industrial Relations Climate with regards to any changes to current Terms & Conditions or environment having an impact on staff delivery of services, such as through Industrial Action.

The implications of each risk have been taken into account and mitigated where possible through the existing DCC Risk Register.

Financial sustainability will need to be considered as the Action Plan is developed and will be considered by Cabinet in September as part of the overall review of it. The current financial climate may restrict the ability to deliver some of the desired actions and have an impact on cultural transformation for the wider organisation.

In addition to these risks, there is the potential for legal challenge in relation to not addressing some of the cultural issues raised, such as those raised through the Race Equality Audit or behaviours within some services.

12) Summary / Conclusions / Reasons for Recommendations

Adopting a People Strategy will provide a more effective and joined up approach to address workforce related issues.

This would enable better use of existing resources, avoiding duplication and outline a more holistic and proactive way to address the issues raised. It also provides greater clarity over progress and reporting arrangements. Issues raised in the Race Equality Audit and other behavioural issues raised are more likely to be addressed than by dealing with approaches in a siloed way.

Director - Maria Chakraborty, Director of People & Culture
Electoral Divisions: All

Cabinet Member for Organisational Development, Workforce & Digital Transformation:
Councillor Andrew Saywell

Local Government Act 1972: List of background papers

Background Paper

Date

File Reference

Contact for enquiries:

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'People First'

Our People Strategy

**Empowering our people to
make a difference**

2023 - 2025

Introduction

This is an exciting time to be part of Devon County Council as we launch our ambitious Strategy that puts 'People First'.

I know that our people are a fantastic asset to our Council. How we care for, support and develop each other will be key to our success.

Our renewed focus on People and Culture, marks a shift towards us being more values based, purpose driven, and people centred in our work.

P We want all our people and those who work with us to understand and embody our values of care and kindness, along with our responsibility to strive for better outcomes and good value for the people of Devon.

Our People Strategy outlines how we will continue to get and keep the skilled and talented people we need to deliver for Devon and ensure that our Council is fit for the future.

Your feedback has shaped the themes within the Strategy and how we can all work together to make our Council a great place to work for everyone.

Finally, the Strategy includes our collective role as corporate parents and our responsibility to our care leavers as part of a child friendly Devon.

Thank you for all that you do every day for the people of Devon.

Donna Manson, Chief Executive



Our People

We are committed to putting people and relationships at the heart of everything we do. We aim to unlock the potential in every individual and to collectively support teams and service areas to deliver the best outcomes for the people of Devon.

People We are ambitious for our people and will empower and enable them to use their skills and knowledge to shape Devon County Council's future. Through feedback and engagement with our staff, potential candidates and Elected Members to develop this strategy, we have identified **six key themes** that will impact on our Performance and Culture.



Our 'People First' Approach

Underpinning our People First approach are our [Core Principles and Behaviours](#) and [Restorative Practice](#), designed to give us a shared understanding of how we will approach our work and interact with others and develop productive and trusted relationships.

We will collectively focus on creating conditions to support us to feel safe to learn by doing, testing and reflecting. We will be seeking and creating clarity for ourselves and others, and sharing what we are thinking and why, through honest and productive conversations.

Through this approach we will create a culture that supports and enables high performance, helping us to become a trusted, inclusive and innovative council.



Generous



Curious



Committed



Inspiring



Respectful



Authentic

Our Underpinning Culture Commitments



Working together as one council to deliver 'People First'



Making informed decisions using evidence, data and intelligence



Always upholding an inclusive and fair approach



Behaving restoratively by default



Supporting our role as corporate parents



Celebrating achievements



Aligning our People Strategy to our organisational priorities



Benchmarking and learning from other organisations



Core Principles and Behaviours are woven into the fabric of everything we do

Performance and Culture

Our Behaviour's Framework is integrated within all performance activities that an employee will experience throughout their time working for us. Within this consistent framework, employees and managers can discuss performance, agree support and development needs, and understand how to do the work that will deliver our organisational priorities. Where necessary, it is also the framework on which more formal workforce related activities will be based.

By integrating our Core Principles and Behaviours in everything that we do across the organisation, we will create a culture of high performance and accountability - creating an environment where we can create clarity, hold honest and productive conversations with one another and learn together.



Our six themes



Voice



Our Aim: To create an effective ongoing dialogue between leaders and the wider workforce, to engage, listen to and gain clarity about what is important to them. We will feedback on what we have heard and deliver actions.

We will do this by:

- Having clear, inspiring, and regular messaging about what is happening within the organisation and what the key priorities are
- Listening to our workforce using a variety of different methods to engage with, listen to and respond to their views. This includes supporting our staff diversity networks
- Improving the collection, analysis, and reporting of qualitative and quantitative workforce data to make informed decisions

Our Commitment to Children in care and Care Leavers: We will listen to the needs of our children in care and care leavers. As corporate parents we will engage with them in the most appropriate way and ensure they feel heard.

Recruitment



We will do this by:

- Sharing what it is like to work for Devon and the impact this can have on the community and environment around us
- Using a variety of recruitment approaches, which will be responsive, inclusive and enhance the candidate experience. Recruiting the best people into the organisation to deliver our services
- Recruiting to our Core Principles and Behaviours
- Taking action to address specific recruitment challenges
- Completing a bi-annual cycle of Workforce Planning to identify current and future workforce needs

Our Aim: To attract and retain an agile and flexible workforce with the knowledge, experience, and behaviours to make Devon the Best Place to live and work, to achieve our organisational priorities.

Our Commitment to Children in care and Care Leavers: We will support our children in care and care leavers to achieve their potential. As corporate parents we will work together to identify and support what pathway is right for them in their adult life.

Wellbeing



We will do this by:

- Prioritising the health, safety, and wellbeing of our workforce, creating the conditions for them to be safe and well
- Empowering our workforce to make informed decisions about what works for them and their teams
- Ensuring we meet our statutory obligations in respect of health, safety and wellbeing of our workforce. This will include achieving the standards set out in our ongoing national accreditation frameworks
- Exploring what additional national frameworks could enhance our approach and offer to our workforce

Our Aim: Providing a safe, stable and sustainable working environment with wellbeing at the heart of everything we do.

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Our Commitment to Children in care and Care Leavers: We will prioritise the wellbeing of our children in care and care leavers. As corporate parents we will strive to keep them safe, healthy and well.

Belonging



Our Aim: To have an inclusive culture that celebrates diversity, where everyone can feel safe, well and able to be themselves. To grow and retain a workforce that feels it belongs and is supported to thrive.

We will do this by:

- Taking action to address imbalances and inequalities identified within the organisation
- Reviewing and updating our policies and practices to include the lived experience of our diverse workforce
- Engaging with our workforce to understand what is important to them to thrive, belong and feel safe at work
- Providing a working environment that meets the needs of the workforce and improves job satisfaction

Our Commitment to Children in care and Care Leavers: We will support our children in care and care leavers to feel valued and part of our community. This includes a commitment to listen, engage and support our foster carers to build a sense of belonging.

Learning



We will do this by:

- Developing our workforce and our Elected Members, to fulfil their potential and deliver organisational priorities
- Having a holistic approach to learning that is tailored to support the individual
- Upskilling our workforce to be flexible and able to respond to changing organisational priorities
- Developing career pathways and progression opportunities, including early careers, professional and leadership pathways, utilising apprenticeship opportunities
- Having governance in place to enable us to measure the impact of learning activity and drive continuous improvement

Our Aim: To be an organisation that learns and is committed to developing its workforce through a variety of opportunities.

Our Commitment to Children in care and Care Leavers: We will develop a range of learning opportunities for our children in care and care leavers, giving them options and pathways that best suit their future aspirations.

Reward



Our Aim: Offer a reward package that is flexible, equitable, and transparent to provide benefits to our workforce, by connecting them to what they value.

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We will do this by:

- Developing a 'one council' approach to reward and celebrating achievements
- Having an approach to pay and reward that is fit for purpose, equitable, transparent and allows us to recruit and retain a high performing workforce
- Modernising our Terms and Conditions and policies to ensure they are fit for purpose, provides best value and are equitable and transparent
- Having a flexible approach to work ensuring policy and process are aligned and support the priorities of the organisation
- Providing a total reward package that is more than just pay and connects staff to what they value

Our Commitment to Children in care and Care Leavers: In our roles as corporate parents, we will celebrate the achievements of our children in care and care leavers

Monitoring and Data

Evaluation of the impact of the People Strategy is critical to understanding how we are performing as an organisation and the experiences of our people. Reviewing our data to analyse trends and impact of activities will be a key part of knowing if the People Strategy is delivering against our aims for each strategy theme and the achievement of our organisational priorities. We will do this by gathering both qualitative and quantitative data. Key performance measures will be reviewed each year, and if necessary adjusted to reflect any change to DCC priorities or external factors. Some of these measures include:

- Monitor and Review of:
 - Progress against the delivery plan, through a dynamic and interactive dashboard
 - HR data and making yearly comparisons
 - HR operational cases holistically to identify themes
 - Usage of Occupational Health and Employee Assistance Programme support
- Feedback through the cross-organisational staff reference groups, focus groups and listening to the voice of our employees
- Report progress to Senior Leadership Team on a six monthly basis
- Evaluation of events and activities

Revenue and Capital Outturn 2022/23

Agenda Item 8

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2022/23 REVENUE & CAPITAL OUTTURN

Report of the Director of Finance

Please note that the following recommendations are subject to consideration and determination by the Cabinet (and confirmation under the provisions of the Council's Constitution) before taking effect.

RECOMMENDATIONS:

It is recommended that:

- a) Members note that the draft outturn for 2022/23, after carry forwards and contributions to and from balances, reserves and provisions, shows an increase in the General Fund Balance of £156,000 against the approved revenue budget;
- b) The 2022/23 revenue outturn be approved, including transactions on earmarked reserves and provisions, spending against budget, treatment of over and under spending and the implications for balances, as set out in the tables and the narrative of the report;
- c) The 2022/23 capital outturn be approved including spending against budget and proposed carry forwards, in accordance with the tables;
- d) The use of capital finance as set out in the Determination of Capital Finance section 12 of the report be approved;
- e) A total of just over £14.1 million is set aside from revenue resources as Minimum Revenue Provision (provision for credit liabilities to repay debt);
- f) The Prudential Indicators as set out in section 11 of this report be noted; and
- g) The total monies owing to the Council as at 31st March 2023 be noted.

1. Summary

- 1.1 Members have received regular budget monitoring reports throughout 2022/23 in which budget pressures and risks have been identified. The outturn underspend of £156,000 is achieved after a contribution to the budget management reserve of £1.5 million and a carry forward of £500,000 into 2023/24 for Highways. The final outturn position is an improvement from the £3.6 million overspend forecast outturn which was reported to Cabinet on 8th March and a significant improvement on the £30.5 million forecast overspend at month 2 at which time there was a further £10 million risk identified relating to in year inflationary pressures. The organisational wide response to the financial challenges faced by the authority, resulted in £25.4 million of additional in year savings, income and alternative applications of funding being identified. Delivery of savings and additional income contained within the budget totalled £33.7 million against planned savings of £38.7 million.
- 1.2 There are overspends primarily to the budgets for Integrated Adult Social Care and to Children and Young People's Futures, for which sections 2.1 and 2.2 provide further detail. However, these are offset by underspends in other services, use of COVID carry forwards and additional income from interest on balances and business rates pooling gain.
- 1.3 As set out later in this report, just under £1.4 million of underspend on the Public Health grant has been transferred to the ring-fenced Public Health Reserve.

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- 1.4 When the Council approved the 2022/23 budget in February 2022, it agreed to use just under £29.9 million of earmarked reserves to support its revenue expenditure and invest to save initiatives as well as funding of various one-off projects including service transformation economic recovery, Bridges, fostering network, Special Educational Needs staffing amongst others. Actual use of these reserves is £425,000 higher than budgeted but this has been more than offset by an outturn contribution of £1.5 million to the Budget Management Reserve. Further detail is provided in the table on Earmarked Reserves later in this report.
- 1.5 The Dedicated Schools Grant Special Educational Needs and Disabilities (SEND) Service continues to be under significant pressure. A statutory instrument had been issued in which local authorities account for DSG deficits (Capital Finance and Accounting) (England) (Amendment) Regulations 2020 (SI 2020 No 1212), made by what is now the Department for Levelling Up, Housing and Communities (DLUHC), which require DSG deficits to be held in a separate unusable reserve in local authorities' accounts. This is now the accounting treatment that local authorities must follow while those regulations are in force. DLUHC have announced that they are extending these regulations up to and including the accounts for 2025/26 (April 2026).
- 1.6 The SEND element of the Dedicated Schools Grant year-end position is a shortfall of £38.9 million. When combined with £86.5 million deficit brought forward from 2021/22 the cumulative deficit is just over £125.4 million. This is now being held on the Dedicated Schools Grant Adjustment Account. This is shown in more detail in paragraph 5.2
- 1.7 Detailed explanations of the final financial position for each service area are given in section 2 of this report.

2. Spending

2.1 Integrated Adult Social Care

- 2.2 The outturn for Adult Care and Health services is an overall overspend of £2.3 million.

Adult Care Operations and Health outturn is £4.8 million overspent, which reflects significant pressure on unit rates and higher residential and nursing placements volumes and complexity present throughout the year. These pressures have been partially offset by one off grant monies and underspends on staffing budgets which reflect the difficulty in recruiting care management staff.

Adult Commissioning and Health outturn is £2.5 million underspent, due to an under spend on Mental health placements, further core staffing vacancies, central budget underspends and temporary external funding.

2.3 Children and Young People's Futures

- 2.4 The overall position for Children's Futures is an overspend of £19.6 million excluding the Dedicated Schools Grant and after taking into account recommended carry forwards of £762,000.

The position for Children's Social Care and Health & Wellbeing including the Public Health Nursing Service is a net overspend of £12.7 million.

The number of children in our care rose by 6% during the year and many of these children need complex care arrangements. Of the £14.2 million overspend on placements, just under £10 million relates to higher prices with just over £4 million due to the higher numbers of children in care. Increased caseloads and court activity resulted in an overspend on legal costs of just under £400,000.

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The number of Special Guardianship and Adoption Orders granted has continued to grow leading to £1.4 million overspend against budget.

Additional staffing costs due to increased demand and use of agency staff to cover front line vacancies offset in part by slippage in recruitment and retention led to a net overspend of £1.5 million.

During the year Phase 1 of the Leadership reorganisation was implemented. Phase 2 implementation was deferred resulting in an underspend of £1.9 million.

The Public Health Nursing Service underspent by £1.2 million mainly due to staff vacancies and lower accommodation costs. £1 million is ring-fenced Public Health Grant, £200,000 is core revenue budget savings.

In-year savings implemented through the Financial Sustainability Programme of work and identification of alternative funding sources amounted to £2.7 million.

For Education Learning and Inclusions Services (General Fund) the final position is an overspend of £6.8 million. The most significant overspend is within personalised transport (£5.3 million), the result of growth in demand and inflationary increases of 30% linked with cost of living and fuel. Home to School Transport has been similarly impacted with £2.9 million additional costs.

Savings within Core Services of £1.4 million have been achieved, as a result of staff vacancies, efficiencies and additional income.

Education and Learning spending on schools is funded from the Dedicated Schools Grant (DSG). The in-year SEND deficit totals just over £38.9 million, individual school reserve balances held by the authority total £20.8 million and ringfenced balances of £6.7 million mean the DSG is overspent by £11.5 million

There continues to be increased demand on Special Educational Needs and Disabilities (SEND), in particular, the growing demand on Education Health Care Plans (EHCP) and SEND placements within the independent sector

The cumulative DSG deficit at the close of 2022/23 is £125.4 million. Devon has had a number of discussion with the DfE during the year and has now been formally invited to progress discussions as part of the next tranche of the Safety Valve Intervention Programme.

There is a government requirement to show DSG surplus and deficit balances (excluding individual schools balances) as a DSG adjustment account, per the statutory instrument.

2.5 Public Health, Communities and Prosperity

The outturn for Public Health, Communities and Prosperity shows an overall underspend of just under £2 million after taking into account grants and contributions carry forward, and other carry forward requests.

Citizen Engagement is overspent by £45,000 due to inflationary pressures on IT licences and professional fees.

Communities and other services are underspent by £1.2 million (before carry-forward requests). Additional in year savings identified, and unspent Locality budgets, account for the majority of this underspend. The balance is attributable to slippage on programme delivery and one-off alternate funding sources for core staff.

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Economy Enterprise and Skills is underspent by £1.4 million (before carry forward requests). Additional in year savings account for a third of this. Delayed match funding requirements and slippage on the Trading Standards system implementation account for another third. The balance is as a result of vacancy savings, slippage in activity and increased income generation.

Public Health underspent by just under £1.4 million against the Public Health Grant. Service delivery has largely increased since the pandemic but in some areas capacity is not available or the demand has not risen as expected. Unbudgeted costs have been incurred supporting Food and Fuel Insecurity, agenda for change and children's centres. As a ring-fenced grant this amount has been added to the statutory public health reserve.

2.6 Corporate Services

The outturn for Corporate Services shows an overall underspend of £2.3 million after the carry forward of grants and contributions, and any other carry forward requests.

Legal and Democratic Services has underspent by £151,000 largely due to income generated from the continuing demand for ceremonies delivered by the Registration Service, combined with vacancy slippage. This offset pressures within Legal Services driven by a combination of increased demand from Children's Social Work and difficulty in recruiting permanent lawyers, as well as unbudgeted expenditure incurred by the Coroners Service.

Digital Transformation and Business Support are showing an underspend of £1.7 million with the decision to pause the current ICT Roadmap (taken as part of the Financial Sustainability Programme) accounting for the majority of this. Inflationary pressure on building maintenance and facilities management were mitigated by savings generated from vacancy management and increased income generation from services including the Farms Estate and Devon Norse.

Organisational Development underspent by £287,000 largely as a result of staff turnover and vacancy management.

Human Resources delivered an underspend of £178,000 despite increased demands on the service which have made it necessary to write-out £330,000 of historic savings plans. The underspend was largely generated by additional external job advertising and health and safety training income.

The position for the Finance and Public Value service is a net overspend of £61,000 attributable to four main areas: unbudgeted external audit fees; the partial non-achievement of savings plans linked to unfunded pre-LGR pensions; a shortfall in Client Financial Services Deferred Payment income; and a shortfall in Court of Protection fee income. The scale of the overspend was mitigated by additional income generated from supporting externally funded projects.

2.7 Climate Change, Environment and Transport

The overall position for Climate Change, Environment and Transport, after carry forward requests, is an underspend of just over £5.5 million.

The Highways and Traffic Management service has overspent the budget allocation by £160,000. Additional expenditure required to repair the increased number of potholes arising during the last quarter of the year totalled just under £1.9 million. However, this was largely mitigated by an over-achievement of income from Highways of fees of £900,000 a one-off adjustment to the value of salt stocks of £400,000 and savings achieved due to the relatively mild start to the winter gritting period.

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Expenditure of £7.4 million has been charged to the on-street parking account during the year, this includes items such as operating costs for on-street parking and enforcement activities, public transport support and highways cyclic maintenance works. Income totalling £7.2 million has been generated, leaving a shortfall against expenditure of £200,000. The balance of the reserve has reduced from £2.1 million to £1.9 million at 31st March 2023.

Savings totalling £961,000 have been achieved within Infrastructure Development, mainly resulting from a review of charge out rates to ensure full cost recovery is achieved.

Despite facing significant inflationary pressures, the Waste services has delivered a net underspend of £3.6 million. The amount of residual household waste has fallen substantially during the year which has reduced the expenditure required for disposal across all treatment types. One-off contractual items have also contributed to the underspend.

The Planning, Transportation and Environment services have delivered an underspend position of just under £1.1 million. Savings totalling £640,000 have been achieved from a reduction in staffing costs throughout the year and additional planning and inspection fee income. Further savings have been achieved from a reduction in expenditure on road safety activities and the County Hall travel plan.

2.8 Other Items

The national staff pay award for 2022/23 (£1,925 for each full time employee) turned out to be £6.5 million more than the 2% used to set the budget in February 2022. Part of this cost pressure has been met by not making the planned contribution to the insurance provision of £1 million and a further £1 million underspend where the contingency for emergencies (Bellwin) was not required.

The Authority's borrowing is at fixed rates at the time the borrowing was taken out (before 2009) but interest income on balances depends on current interest rates. Increases in the Bank of England base rates have resulted in additional income of almost £3.5 million more than budget.

The increasing pay costs have resulted in an overspend of £116,000 for the Apprenticeship Levy but they have also resulted in an underspend of almost £1.7 million on the Pension Contribution Discount.

The Council works very closely with Health and towards the end of 2020/21 a new Integrated Care Agreement was setup. Health contributed to this fund and by 31 March 2022 just under £41 million was carried forward into 2022/23, of which £14 million was transferred to support wider health and social care budgets leaving a carry forward balance of just over £27 million at the end of the year.

As outlined in section 3 of this report, the Better Care Fund has underspent this year and the Authority's share is £1.6 million to support outturn. In addition, just over £6.6 million of the Improved Better Care Fund Grant is being carried forward into 2023/24.

Capital Financing Charges are £997,000 less than budgeted due to the underspending on the Capital Programme; more details are provided within section 7 of this report.

The one off budget of £600,000 for Council Tax Hardship Support has not been spent. Additional ongoing support for Citizen's Advice and Growing Communities Together of £250,000 each year has been incorporated into the 2023/24 budget.

The Authority received a new grant of £1.4 million for additional responsibilities dealing with Domestic Abuse, where the additional costs had already been incorporated into the service budget.

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The national business rates levy account is held by Government to help manage the risk if any local authorities incur business rates losses to such an extent where they enter the "safety net." When DLUHC decides that the balance on previously collected levies is no longer needed it distributes to all local authorities. In March 2023 DLUHC distributed £100 million nationally and the Authority's share is £861,000.

Overall there has been a favourable movement of £2.2 million on business rates (pooling gain and levy distribution).

There is additional provision for the Authority's bad debt of £352,000.

The Local Service Support Grant has increased by £387,000, and there are other small grant variations.

In response to the COVID-19 outbreak central government continued to put in place a number of grant funding streams to help support local authorities in responding to the pandemic. Just over £22 million was brought forward from 2021/22. The Authority spent £12.5 million in 2022/23 and carried forward a balance of just under £1.9 million into 2023/24 in line with specific grant terms and conditions leaving an underspend of just over £7.6 million. The detail is provided in the following table.

Spending of COVID-19 Grants				
	Budget	Actual	Grant C / fwd to 23/24	Variance
	£000	£000	£000	£000
COVID-19 Local Authority Support	9,479	3,162	0	(6,317)
COVID-19 Test and Trace	685	685	0	0
COVID-19 Wellbeing for Education Return Grant	105	24	81	0
COVID-19 Clinically Extremely Vulnerable Support	1,102	0	275	(827)
COVID-19 Outbreak Management Grant	10,690	9,192	1,498	0
COVID-19 Community Testing Grant	0	(141)	0	(141)
COVID-19 Practical Support for Self Isolation	0	1	0	1
Covid-19 Extended Infection Control Grant	0	(2)	0	(2)
COVID-19 Household Support Fund Grant	0	(328)	0	(328)
COVID-19 Household Support Fund 3	0	(74)	0	(74)
COVID-19 Household Support Fund 4	0	14	0	14
	22,061	12,533	1,854	(7,674)

3. Better Care Fund

- 3.1 The Better Care Fund (BCF) for 2022/23 totals £130.5 million which is reporting an underspend of £8.3 million (6.4%). The underspending is attributable to the non-utilisation of a previous carry-forward, some planned under-spending within grant funding and increased (once-off) contributions from the NHS Devon ICB. £6.65 million of the total will be carried forward by the Council to 2023-24 to continue with spending plans within the terms of the BCF framework agreement. The BCF governing body, the Better Care Fund Leadership Group, have agreed that the use of all surplus funds carried forward in to the 2023-24 financial year will be decided by them, within the guidelines of the Section 75 BCF framework agreement. For more information on the Better Care Fund, please see the table on page 22.

4. General Balances

- 4.1 The working balance at 31st March 2022 was £14.8 million and this increased by £1 million as a result of a transfer from the Budget Management Reserve, approved by County Council

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when it set the budget in February 2022. There is also an increase of £156,000 because of the underspend during 2022/23 taking the closing balance to just under £16 million.

5. Earmarked Reserves

- 5.1 At the beginning of the financial year, earmarked reserves (excluding schools and non-schools carry forwards) stood at just under £136 million. During the year earmarked reserves have decreased by £28.4 million to just under £107.6 million. The reason for this movement is explained below:

	£000	£000
Budget Book (February 2022)		
Contribution from reserves to support the budget	(22,938)	
Transfer from Budget Management to General Fund	(1,000)	
Use of Reserves	<u>(6,949)</u>	
Budgeted reduction in earmarked reserves		(30,887)
Additional use of reserves during the year		(425)
Outturn Contribution to Budget Management Reserve		1,500
Underspend on Public Health Ring-fenced Grant		<u>1,376</u>
Net reduction in earmarked reserves		<u>(28,436)</u>

- 5.2 Government regulations require that any negative DSG balance be held as a DSG Adjustment Account and not netted off from our Reserves. Initially these regulations were to be applied to the three financial years to 31 March 2023 but this statutory requirement has been extended for a further three years to 31 March 2026. What will happen to the balance after that time is unclear. The following table sets out the balances on this ring-fenced account.

Dedicated Schools Grant Adjustment Account

	1 April 2022	Movement	31 March 2023
	£000	£000	£000
High Needs Block - SEND	(86,529)	(38,908)	(125,437)
De-delegated, Central and Early Years Block and Growth Fund	5,115	1,560	6,675
Total (Deficit)	<u>(81,414)</u>	<u>(37,348)</u>	<u>(118,762)</u>

Details of earmarked reserves are on page 13.

6. Conclusion

- 6.1 The net underspend on the revenue budget of £156,000 has been achieved after a contribution to the budget management reserve of £1.5 million and carry forwards, this has been added to the General Fund balance.
- 6.2 For 2022/23, the Council budgeted to use £22.9 million of reserves to support its revenue budget as well as a further £6.9 million to support one off expenditure.
- 6.3 It was identified very early in the financial year that the authority was facing significant financial pressures. An overspend in 2022/23 has been avoided through the introduction of an organisational wide response that resulted in the development of a rigorous in year

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savings programme, additional income opportunities being identified and funding sources being utilised differently, higher than anticipated interest income and pooling gain from business rates in the final months of the year have also contributed to delivering an underspend. However financial challenges continue, demand for services is higher than ever before, prices continue to rise and labour market shortages are still being experienced. This is being felt acutely within our adults and children's services.

- 6.4 This trend of rising demand pressure and rising prices is expected to continue into 2023/24, which will create a very challenging financial environment for the Council going forward.
- 6.5 Although the cumulative SEND Deficit of just over £125.4 million (an increase in 2022/23 of £38.9 million) has been moved out of the Council's usable reserves and into a ring-fenced adjustment account, in line with Government policy, it must not be forgotten that this arrangement is time limited and it is not clear what will happen after March 2026.

REVENUE OUTTURN SUMMARY 2022/23

	Final Approved Budget	Spending	Variations (Under) / Over	Grant C/Fwd to 23/24 from 22/23	Transfer to DSG Adj'ment Account	Other C/Fwd to 23/24 from 22/23	Transfer To/ (From) Reserves	Recomm- ended Outturn	(Increase) /Decrease in Balances
	(1) £'000	(2) £'000	(3) £'000	(4) £'000	(5) £000	(6) £'000	(7) £'000	(8) £'000	(9) £'000
1 Integrated Adult Social Care	336,347	338,662	2,315	0				338,662	2,315
2 Children and Young People's Futures - General Fund	180,141	197,770	17,629	1,946				199,716	19,575
3 Children and Young People's Futures - DSG	29,795	41,248	11,453	20,780	(32,233)			29,795	0
4 Public Health, Communities and Prosperity	24,163	9,464	(14,699)	10,797		603	1,376	22,240	(1,923)
5 Corporate Services	43,468	41,164	(2,304)					41,164	(2,304)
6 Climate Change, Environment and Transport	87,330	73,831	(13,499)	7,661		317		81,809	(5,521)
7 County Council Election			0					0	0
8 Central Contingency - Apprenticeship levy	700	816	116					816	116
9 Pension Contribution Discount	(519)	(2,207)	(1,688)					(2,207)	(1,688)
10 Pay Award	(6,471)		6,471					0	6,471
10 Insurance	1,000		(1,000)					0	(1,000)
16 TOTAL FOR SERVICES	695,954	700,748	4,794	41,184	(32,233)	920	1,376	711,995	16,041
13 Budget Carry Forward Fund	(117,743)		117,743					0	
14 NON-SERVICE ADJUSTMENTS									
15 Other		(15)	(15)					(15)	(15)
16 Integrated Care Agreement	27,088	(42)	(27,130)			27,130		27,088	0
17 Improved Better Care Fund Carry Forward	6,652		(6,652)			6,652		6,652	0
18 Additional iBCF Funding	797		(797)						(797)
19 Capital Financing Charges	39,442	38,445	(997)					38,445	(997)
20 Capital Financing Charges - PFI	13,552	13,552	0					13,552	0
21 Investment Income on Balances	(900)	(4,370)	(3,470)					(4,370)	(3,470)
22 Levies and Contributions to Outside Bodies:									
23 Environment Agency	643	639	(4)					639	(4)
24 Inshore Fisheries Conservation Authority	359	359	0					359	0
25 Direct Revenue Financing	1,031	1,031	0					1,031	0
26 Schools contribution to capital expenditure	(1,024)	(1,024)	0					(1,024)	0
27 Bad Debt Provision	0	352	352					352	352
28 Council Tax Support Partnership	50	31	(19)					31	(19)
29 Council Tax Hardship Support	600	0	(600)					0	(600)
30 Bellwin	1,000		(1,000)						(1,000)

REVENUE OUTTURN SUMMARY 2022/23

	Final Approved Budget	Spending	Variations (Under) / Over	Grant C/Fwd to 23/24 from 22/23 £'000	Transfer to DSG Adj'ment Account £000	Other C/Fwd to 23/24 from 22/23 £'000	Transfer To/ (From) Reserves £'000	Recomm- ended Outturn £'000	(Increase) /Decrease in Balances £'000
	(1) £'000	(2) £'000	(3) £'000	(4) £'000	(5) £000	(6) £'000	(7) £'000	(8) £'000	(9) £'000
31 ACH Transformation - Health funding	2,000		(2,000)						(2,000)
32 Domestic Abuse Duty	1,300		(1,300)						(1,300)
33 Economic Recovery - Leaving EU	72		(72)					0	(72)
34 Business Rates - Government Grants	(17,428)	(17,416)	12					(17,416)	12
35 Business Rates - Levy Surplus Grant	0	(861)	(861)					(861)	(861)
Business Rates - Pooling Gain, Energy									
36 Efficiency	(1,000)	(2,332)	(1,332)				1,500	(832)	168
37 Independent Living Fund Grant	(2,622)	(2,622)	0					(2,622)	0
Education Statutory retained duties -									
38 schools contribution	(1,794)	(1,807)	(13)					(1,807)	(13)
39 Local Service Support Grant	(675)	(1,062)	(387)					(1,062)	(387)
40 New Homes Bonus	(2,143)	(2,143)	0					(2,143)	0
41 Rural Services Delivery Grant	(7,823)	(7,823)	0					(7,823)	0
Adult Social Care Reform / Market									
42 Sustainability Grant	(2,413)	(2,413)	0					(2,413)	0
43 ASC Charging Reform Imp Support Gnt	(97)	(97)	0					(97)	0
44 Adult Social Care Discharge Fund	(2,980)	(2,980)	0					(2,980)	0
45 Social Care Capacity Productivity Grant	0	(350)	(350)	350				0	0
46 Cyber Security	(120)	(100)	20					(100)	20
47 Services Grant	(7,076)	(7,076)	0					(7,076)	0
48 Social Care Support Grant	(32,317)	(32,317)	0					(32,317)	0
49 Schools Improvement Grant	(317)	(278)	39					(278)	39
50 Improved Better Care Fund	(29,126)	(29,126)	0					(29,126)	0
51 NHS Contribution - Adult Care and Health	(2,000)		2,000					0	2,000
52 Other Grants		(80)	(80)					(80)	(80)
53 Highways Drainage and Potholes	0	0				500		500	500
54 COVID-19 Spending - Revenue	32,191	23,448	(8,743)	1,854				25,302	(6,889)
55 COVID-19 Grant Funding	(10,130)	(10,914)	(784)					(10,914)	(784)
56 Sub Total	583,003	651,357	68,354	43,388	(32,233)	35,202	2,876	700,590	(156)
57 Routine Spending from Earmarked Reserves	6,949	7,374	425					7,374	425
58 Routine Use of Earmarked Reserves	(6,949)		6,949				(7,374)	(7,374)	(425)
59 Contribution from Reserves	(22,938)		22,938				(22,938)	(22,938)	0
60 Transf Budg. Mgt Reserve to Working Bal.	(1,000)		1,000				(1,000)	(1,000)	0
61 Transf. Working Bal from Budg. Mgt Res've	1,000		(1,000)				1,000	1,000	0
62 TOTAL	560,065	658,731	98,666	43,388	(32,233)	35,202	(27,436)	677,652	(156)

REVENUE OUTTURN 2022/23

WORKING BALANCES

	Balance 1st April 2022 (1) £'000	Contrib'ns (2) £'000	Spending (3) £'000	Balance 31st March 2023 (4) £'000
1 Working Balances	14,825			14,825
2 External Support for Revenue Spending		560,065		
3 Net Revenue Spending			(559,909)	156
4 Transfer from Budget Management Reserve		1,000		1,000
5 Total County Fund	14,825	561,065	(559,909)	15,981

EARMARKED RESERVES

	Balance 1st April 2022 (1) £'000	Contrib'ns from Budget & Transfers (2) £'000	Contrib'ns from/(to) Outturn (3) £'000	Spending (4) £'000	Balance 31st March 2023 (5) £'000
General Earmarked Reserves					
1 Budget Management	63,229	(1,000)	1,500	(17,369)	46,360
2 Business Rates Risk Management	17,233				17,233
3 Business Rates Pilot	7,623			(6,992)	631
4 Emergency	19,089				19,089
5 Climate Change Emergency	1,509				1,509
6 Service Transformation	9,006			(2,117)	6,889
7 Regeneration and Recovery	4,402			(3,569)	833
8 Total General Reserves	122,091	(1,000)	1,500	(30,047)	92,544
Special Purpose Reserves					
9 Affordable Housing	182			(52)	130
10 On Street Parking	2,072			(213)	1,859
11 Public Health	11,615		1,376		12,991
12 Total Special Purpose Reserves	13,869	0	1,376	(265)	14,980
13 Total Earmarked Reserves	135,960	(1,000)	2,876	(30,312)	107,524
14 Schools Carry Forward	24,680		20,780	(24,680)	20,780
15 Non Schools Carry Forward	87,948		57,810	(87,948)	57,810
	112,628	0	78,590	(112,628)	78,590
16 Total Reserves & Carry Forwards	248,588	(1,000)	81,466	(142,940)	186,114
17 DSG Adjustment Account (SEND)	(86,529)			(38,908)	(125,437)
18 Dedicated Schools Grant, Early Years	5,115		6,675	(5,115)	6,675

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REVENUE OUTTURN 2022/23

FUNDING REVENUE SPENDING

	£'000	£'000
1 Total revenue spending		559,909
2 Increase in General Fund Balance (excluding budgeted transfer from reserves)		156
3 Budget level		560,065
4 Financed by:		
5 Revenue Support Grant	(582)	
6 Business Rates Retention Scheme - Local Element	(19,145)	
7 Business Rates Retention Scheme - Top Up	(80,654)	
8 Business Rates Collection Fund Deficit	7,464	
9 Council Tax - distribution of previous year surplus	(4,954)	
10 Council Tax - precepts on District Councils	(462,194)	
11 Total financing		(560,065)

PROVISIONS

	Balance 1st April 2022 (1) £'000	Contrib'ns (2) £'000	Spending (3) £'000	No longer Required (4) £'000	Remaining 31st March 2023 (5) £'000
1 Doubtful debts provision	2,460	864	(21)	(12)	3,291
2 Insurance	11,808	2,570	(2,904)	(1,110)	10,364
3 Green Waste	100	0	0	(100)	0
4 Social Care	1,815	999	(87)	(141)	2,586
Total	16,183	4,433	(3,012)	(1,363)	16,241

REVENUE OUTTURN 2022/23 – RECOMMENDED ACTION

INTEGRATED ADULT SOCIAL CARE

	Final Adjusted Budget (1) £'000	Unadjusted Spending (2) £'000	Grants c/fwds to 2023/24 (3) £'000	Variations (Under) / Over (4) £'000	Recommended Action Other c/fwds to 2023/24 (5) £'000	Final Outturn (Under) / Over (6) £'000
Integrated Adult Social Care Operations	302,579	307,397	0	4,818	0	4,818
Integrated Adult Social Care Commissioning	33,768	31,265	0	(2,503)	0	(2,503)
Revenue Outturn	<u>336,347</u>	<u>338,662</u>	<u>0</u>	<u>2,315</u>	<u>0</u>	<u>2,315</u>

VARIATIONS BETWEEN BUDGET AND SPEND

£'000 £'000

Integrated Adult Social Care Operations

Older People - residential and nursing higher unit costs and increased nursing placements throughout the year, partially offset by underspends in community based services	3,395	
Additional one off grant income used to offset increased spend and activity on residential and nursing placements	(2,542)	
Disability Services, including autistic spectrum conditions - higher costs per service user and increased community based packages	3,056	
Under delivery of Disability Savings Strategies across Integrated Adult Social Care	3,011	
Older People & Disability in-house - additional income to care homes and underutilisation of days	(521)	
Countywide teams and other operational budgets - additional income and hard to recruit qualified posts	(1,581)	
	4,818	

Integrated Adult Social Care Commissioning

Commissioning staffing vacancies and impact of one off grant funding	(1,009)	
Underspends on central contracts	(551)	
Net underspend on Mental Health costs and volumes of placements	(943)	
	(2,503)	

CONTRIBUTION (TO) / FROM OUTTURN

2,315

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REVENUE OUTTURN 2022/23 – RECOMMENDED ACTION

CHILDREN AND YOUNG PEOPLE'S FUTURES

CHILDREN'S SERVICES - SOCIAL CARE AND HEALTH & WELLBEING AND GENERAL FUND

	Final Adjusted Budget (1) £'000	Unadjusted Spending (2) £'000	Grants c/fwd to 2023/24 (3) £'000	Variations (Under)/Over (4) £'000	Recommended Action Other c/fwds to 2023/24 (5) £'000	Final Outturn (Under)/Over (6) £'000
Children's Social Care and Health & Wellbeing	131,848	143,385	1,184	12,721	0	12,721
Education & Learning - General Fund	48,293	54,385	762	6,854	0	6,854
Children's Social Care & Education General Fund	180,141	197,770	1,946	19,575	0	19,575

VARIATIONS BETWEEN BUDGET AND SPEND

Children's Social Care

Children Looked After - increased number of children and more complex care arrangements	14,261	
Special Guardianship Orders and Adoption - increase in the number of Orders granted	1,425	
Additional staffing costs to manage increase in caseloads and use of agency staff to cover front line vacancies	1,291	
Legal fees and disbursements - increase in case numbers	328	
Additional in year savings achieved, including alternative funding sources	(2,708)	
Service reorganisation - revised implementation profile	(1,918)	
Other budget variations	42	
		12,721

Education & Learning - General Fund

School/College Transport - increased contractor costs due to fuel and general inflation	2,943	
Personalised Transport - increased costs for children with SEN requiring transport	5,325	
School Improvement & Inclusion - staff vacancies, increased income and efficiencies	(476)	
Early Years staff vacancies, secondments and efficiencies	(258)	
Babcock Dividend	(650)	
Other budget variations	(30)	
		6,854

CONTRIBUTION (TO)/FROM OUTTURN

19,575

REVENUE OUTTURN 2022/23 – RECOMMENDED ACTION

CHILDREN'S SERVICES - DEDICATED SCHOOLS GRANT

	Final Adjusted Budget (1) £'000	Unadjusted Spending (2) £'000	Grants c/fwd to 2023/24 (3) £'000	DSG Adjustment Account (4) £'000	Final Outturn (Under)/Over (5) £'000
Education & Learning - DSG: Individual Schools Balances	25,435	1,975	20,780	2,680	0
Education & Learning - DSG: Schools De-delegated, Central School Services & Early Years	3,242	(753)	0	3,995	0
Education & Learning - DSG: High Needs (Excluding Special & Hospital Schools) - Government advice for Deficit Reserve	1,118	40,026	0	(38,908)	0
Education & Learning - Dedicited Schools Grant	29,795	41,248	20,780	(32,233)	0

VARIATIONS BETWEEN BUDGET AND SPEND

	£'000	£'000
<u>Education & Learning - Dedicated Schools Grant: Individual Schools Balances</u>		
Schools delegated budgets (including Special and Hospital schools)	(20,780)	
Schools Growth Fund	(2,680)	
DSG Adjustment Account - Schools Growth Fund	2,680	
DSG Adjustment Account - Schools Balances	20,780	0
<u>Education & Learning - Dedicated Schools Grant: Schools De-delegated, Central School Services & Early years</u>		
Schools de-delegated budgets and centrally retained services for schools	(2,309)	
Early education for 2,3 & 4 years olds - take up of provision, planned carry forward of funding and Early grants income	(736)	
High Needs - SEN 100 ringfenced	(950)	
DSG Adjustment Account - De-delegated, Central Provisions & Early Years	3,045	
DSG Adjustment Account - SEN 100 Project	950	0
<u>Education & Learning - Dedicated Schools Grant: High Needs (Excluding Special & Hospital Schools) - Government advice for Deficit Reserve</u>		
DSG Deficit identified at 2022/23 budget prep	32,225	
High Needs - Increased demand and cost in Independent SEN placements and Alternate Provision	6,683	
DSG Adjustment Account - DSG Deficit	(38,908)	0
<u>CONTRIBUTION (TO)/FROM OUTTURN</u>		0

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REVENUE OUTTURN 2022/23 – RECOMMENDED ACTION

PUBLIC HEALTH, COMMUNITIES AND PROSPERITY

	Final Adjusted Budget (1) £'000	Unadjusted Spending (2) £'000	Grants c/fwds to 2023/24 (3) £'000	Variations (Under) / Over (4) £'000	Recommended Action		Final Outturn (Under)/ Over (7) £'000
					Other	Take to /	
					c/fwds to 2023/24 (5) £'000	(from) Reserves (6) £'000	
Citizen Engagement	1,149	1,194	0	45	0	0	45
Communities and other services	15,886	4,640	10,050	(1,196)	176	0	(1,020)
Economy, Enterprise and Skills	7,128	5,006	747	(1,375)	427	0	(948)
Public Health	0	(1,376)	0	(1,376)	0	1,376	0
Revenue Outturn	24,163	9,464	10,797	(3,902)	603	1,376	(1,923)

VARIATIONS BETWEEN BUDGET AND SPEND

	£'000	£'000
<u>Citizen Engagement</u>		
Inflationary impact on IT licences and Professional Fees	45	45
<u>Communities and other services</u>		
One off saving on Libraries and Heritage centre and reduction on Libraries book fund	(140)	
Savings due to specifically holding vacancies in Communities staffing	(100)	
Suspension of specific Communities activities	(52)	
Limit set on in year Community grants issued	(50)	
Release half of 21/22 carry forward for Locality budgets	(122)	
Reduction in Fair Trade spend and cross cutting IT savings	(8)	
Release of Domestic Violence 21/22 grant carry forward	(300)	
Locality budgets 22/23 unspent due to in year pause to new applications	(176)	
Other activity slippage & staff savings	(248)	(1,196)
<u>Economy, Enterprise and Skills</u>		
Skypark Development delayed to 23/24 to realise savings	(410)	
Cross cutting IT savings	(13)	
Delayed completion of system for Trading Standards	(106)	
Delayed match funding spend on Service for All project	(321)	
Slippage on general project activity	(262)	
Reduced staffing costs and increased income	(263)	(1,375)
		<u>(2,526)</u>

CARRY FORWARD PROPOSALS

Match funding on externally funded projects	321	
Locality budgets	176	
Trading Standards system implementation	106	
		603

CONTRIBUTION (TO)/FROM OUTTURN

(1,923)

REVENUE OUTTURN 2022/23 – RECOMMENDED ACTION

CORPORATE SERVICES

	Final Adjusted Budget (1) £'000	Unadjusted Spending (2) £'000	Grants c/fwds to 2023/24 (3) £'000	Variations (Under) / Over (3) £'000	Recommended Action Other c/fwds to 2023/24 (4) £'000	Final Outturn (Under) / Over (5) £'000
Legal and Democratic Services	5,826	5,675		(151)		(151)
Digital Transformation and Business Support	19,742	17,993		(1,749)		(1,749)
Organisational Development	953	666		(287)		(287)
Human Resources	3,405	3,227		(178)		(178)
Finance and Public Value	13,542	13,603		61		61
Revenue Outturn	<u>43,468</u>	<u>41,164</u>	<u>0</u>	<u>(2,304)</u>	<u>0</u>	<u>(2,304)</u>

VARIATIONS BETWEEN BUDGET AND SPEND

£'000 £'000

Legal and Democratic Services

Legal Services - increased staffing costs (children's safeguarding demand combined with recruitment difficulties)	422	
Coroners - increased pathology, body removal, expert witness and legal Counsel costs	113	
Equality, Diversity & Inclusion - vacancy slippage	(468)	
Registration Services - Increased income generation	(187)	
Other minor variations	<u>(31)</u>	(151)

Digital Transformation & Business Support

Increased cost of facilities management, building maintenance & estates	944	
ScoMIS - service reorganisation	110	
Savings generated by pausing the ICT roadmap and service restructure	(1,699)	
Increased income generation	(573)	
Staff vacancy management savings	(347)	
Net savings in other running costs	<u>(184)</u>	(1,749)

Organisational Development

Staff turnover, vacancy and running cost savings	<u>(287)</u>	(287)
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Human Resources

Under-achievement of HRMS savings plans	330	
Increased income generation	(429)	
HR contractual, staff turnover & vacancy savings	(47)	
Other minor variations	<u>(32)</u>	(178)

Finance and Public Value

External audit fees	89	
Unfunded Pensions	60	
Other minor variations	83	
Increased income generation	<u>(171)</u>	61

CONTRIBUTION (TO)/FROM OUTTURN

(2,304)

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REVENUE OUTTURN 2022/23 – RECOMMENDED ACTION

CLIMATE CHANGE, ENVIRONMENT AND TRANSPORT

	Final Adjusted Budget (1)	Unadjusted Spending (2)	Grants c/fwds to 2023/24 (3)	Variations (Under) / Over (4)	Recommended Action Other c/fwds to 2023/24 (5)	Final Outturn (Under)/ Over (6)
	£'000	£'000	£'000	£'000	£'000	£'000
Highways and Traffic Management	29,969	29,608	521	160	0	160
Infrastructure Development and Waste	29,683	25,033	42	(4,608)	0	(4,608)
Planning Transportation and Environment	27,678	19,190	7,098	(1,390)	317	(1,073)
Revenue Outturn	87,330	73,831	7,661	(5,838)	317	(5,521)

VARIATIONS BETWEEN BUDGET AND ACTUALS

Highways and Traffic Management

Increased requirement for safety defects expenditure	1,876	
Reduction in expenditure for winter service and emergency works	(289)	
Adjustment to winter salt stock balance carried forward	(412)	
Highways Network Management - increased income offset by staffing and other operational costs	(881)	
Other net variations	(134)	
		160

Infrastructure Development & Waste

Net impact of reduction in household waste tonnages	(1,351)	
Energy from Waste facilities - reduced tonnages and one-off contractual items	(986)	
Recycling centres - net impact of in year expenditure and one-off contractual items	(682)	
Reduction in recycling credits due to lower tonnages	(423)	
Waste team staffing savings resulting from vacancy management	(171)	
Infrastructure Development - increased income and reduced operating expenditure	(961)	
Other net variations	(34)	
		(4,608)

Planning, Transportation and Environment

Slippage on major development projects and general project activity	(208)	
Reduced staffing costs and increased income	(641)	
Delayed match funding on partnership schemes	(109)	
Reduction in expenditure for road safety projects and County Hall travel plan	(339)	
Other net variations	(93)	
		(1,390)

(5,838)

CARRY FORWARD PROPOSALS

Slapton Line flood scheme	208	
Match funding for partnership agreements for projects	97	
Slippage in road scheme at Lee Mill	12	
		317

CONTRIBUTION (TO)/FROM OUTTURN

(5,521)

BUDGET ADJUSTMENTS 2022/23

	Original Budget £000	2021/22 Brought Forward £000	Virements £000	Final Budget £000
Integrated Adult Social Care	312,928	931	22,488	336,347
Children and Young People's Futures	176,148	26,370	7,418	209,936
Public Health, Communities and Prosperity	18,867	5,078	218	24,163
Corporate Services	41,719		1,749	43,468
Climate Change, Environment and Transport	79,700	6,814	816	87,330
Central Contingency - Apprenticeship levy	700			700
Pension Contribution Discount	(519)			(519)
Pay Award			(6,471)	(6,471)
Insurance Provision	1,000			1,000
Total Service budgets	630,543	39,193	26,218	695,954
Budget Carry Forward Fund		(117,743)		(117,743)
DSG Adjustment (Non SEND)		5,115	(5,115)	0
Improved Better Care Fund C/F		9,707	(3,055)	6,652
Additional iBCF Funding			797	797
Integrated Care Agreement		40,987	(13,899)	27,088
Capital Financing	38,318		1,124	39,442
Capital Financing PFI	13,552			13,552
Interest on Balances	(900)			(900)
Direct Revenue Financing			1,031	1,031
Direct Revenue Financing - Schools Contributions			(1,024)	(1,024)
Council Tax Support Partnership	50			50
Council Tax Hardship Support		600		600
Bellwin Scheme Related Emergencies	1,000			1,000
Adult Care & Health Transformation - Health funding	2,000			2,000
Domestic Abuse Duty			1,300	1,300
Highways, Draining and Patching	1,000		(1,000)	0
Economic Recovery - Leaving EU		80	(8)	72
ASC Reform/Market Sustainability & Cost of Care Spend	2,413		(2,413)	0
Equality, Diversity and Inclusion	500		(500)	0
Community grant and crowd funding schemes removal of :	329		(329)	0
Community Recycling Centres removal of saving	50		(50)	0
Spending from Reserves	6,949			6,949
Use of Reserves	(6,949)			(6,949)
Contribution from Reserves	(22,938)			(22,938)
Transfer from Budget Mgt Reserve to Working Balance	(1,000)			(1,000)
Transfer to Working Balance from Budget Mgt Reserve	1,000			1,000
Levies				
Flood Defence	643			643
Inshore Fisheries	359			359
	36,376	(61,254)	(23,141)	(48,019)
Non Service Budgets	666,919	(22,061)	3,077	647,935
Business Rates - Government Grants and Pilot	(18,428)		1,000	(17,428)
Business Rates - Pooling Gain			(1,000)	(1,000)
Independent Living Fund Grant	(2,622)			(2,622)
Education Statutory retained duties - schools contribution	(1,794)			(1,794)
School Improvement Grant	(317)			(317)
Local Service Support Grant	(675)			(675)
New Homes Bonus	(2,143)			(2,143)
Rural Services Delivery Grant	(7,823)			(7,823)
Adult Social Care Reform / Market Sustainability Grant	(2,413)			(2,413)
ASC Charging Reform Imp Support Gnt			(97)	(97)
Adult Social Care Discharge Fund			(2,980)	(2,980)
Cyber Security	(120)			(120)
Services Grant	(7,076)			(7,076)
Social Care Support Grant	(32,317)			(32,317)
Improved Better Care Fund	(29,126)			(29,126)
NHS Contribution - Adult Care and Health new initiatives	(2,000)			(2,000)
COVID-19 Income			(10,130)	(10,130)
COVID-19 Expenditure		22,061	10,130	32,191
TOTAL	560,065	0	0	560,065

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BETTER CARE FUND S.75 POOLED FUND MEMORANDUM ACCOUNT

For the period 1st April 2022 to 31st March 2023

Gross Funding	Total £'000	NHS Devon CCG		Devon County Council	
		Revenue	Capital	Revenue	Capital
Contributions Received	(119,883)	(68,383)	(43,255)	(8,245)	
Prior year carry forward	(10,638)	0	(10,638)	0	
TOTAL FUNDING	(130,521)	(68,383)	(53,893)	(8,245)	

Expenditure	Total £'000	NHS Devon CCG		Devon County Council	
		Revenue	Capital	Revenue	Capital
Care Act duties	689	737	(48)	0	
Dementia Diagnosis	170	439	(269)	0	
Disabled Facilities Grant	8,245	0	0	8,245	
Enabling services	2,660	2,550	110	0	
Enhanced Community Equipment Services	8,964	5,580	3,384	0	
Enhanced Support for Carers	4,700	2,146	2,554	0	
Frailty & Community Care	47,912	43,016	4,896	0	
Hospital Discharge Services	19,384	6,333	13,051	0	
Improved Better Care Fund grant	21,790	0	21,790	0	
Rapid Response	3,303	3,008	295	0	
Single Point of Co-ordination	386	414	(28)	0	
Social Care Reablement	600	600	0	0	
Step-Up, Step-Down Care	3,372	3,518	(146)	0	
Support to social care	42	42	0	0	
TOTAL EXPENDITURE	122,217	68,383	45,589	8,245	

NET OVER/(UNDER) SPEND (8,304) 0 (8,304) 0

Refund to partners are as follows:	Total £'000	NHS Devon CCG		Devon County Council	
		Revenue	Capital	Revenue	Capital
NHS Devon ICB	0	0			
Devon County Council	(8,304)		(8,304)		
	(8,304)	0	(8,304)	0	
Capital funding carried forward	0				0
	(8,304)	0	(8,304)	0	

ALLOWANCES PAID TO DEVON COUNTY COUNCILLORS

UNDER THE MEMBERS ALLOWANCES SCHEME FOR THE YEAR ENDING 31st MARCH 2023

Note: Basic & Special Responsibility Allowances and some elements of travelling & subsistence allowances are subject to taxation.

Elected members		Basic Allowance	Special Responsibility Allowance	Mileage and Subsistence Expenses
Surname	Inits	£	£	£
Adams	T	13409.19	0.00	0.00
Asvachin	M	13409.19	0.00	0.00
Atkinson	Y	13409.19	0.00	0.00
Aves	S	13409.19	0.00	0.00
Bailey	J	13409.19	0.00	0.00
Barnes	D	13409.19	0.00	0.00
Berry	EJ	13409.19	0.00	122.12
Biederman	F	13409.19	3,352.24	963.73
Bradford	J	13409.19	0.00	160.18
Brazil	JC	13409.19	5,710.12	1,745.67
Brook	FJ	13409.19	6,704.72	0.00
Bullivant	P	13409.19	2,855.01	226.55
Channon	C	13409.19	0.00	43.13
Chesterton	R	13409.19	0.00	0.00
Chubb	I	13409.19	0.00	906.98
Connett	A	13409.19	1,012.36	0.00
Cox	D	13409.19	0.00	0.00
Crabb	P	13409.19	0.00	0.00
Croad	RF	13409.19	20,113.92	1,561.03
Davis	AV	13409.19	20,113.92	2,578.11
Dewhirst	A	13409.19	9,788.53	0.00
Gent	H	13409.19	0.00	0.00
Gilbert	R	13409.19	20,113.92	2,709.52
Gribble	G	13409.19	0.00	895.50
Hall	I	13409.19	11,076.71	355.18
Hannaford	R	13409.19	9,788.53	424.66
Hart	TJ	13409.19	33,523.11	1,336.89
Hartnell	M	13409.19	0.00	675.70
Hawkins	JD	13409.19	3,352.24	1,086.18
Hellyer	L	13409.19	3,352.24	637.77
Henderson	P	13409.19	0.00	483.98
Hodgson	J	13409.19	0.00	299.03
Hughes S	S	13409.19	20,113.92	2,225.31
Leadbetter	AR	13409.19	20,113.92	2,219.19
Leaver	C	13409.19	0.00	50.15
Letch	F	13409.19	0.00	310.89
Maskell	P	13409.19	0.00	187.62

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Elected members

Surname	Inits	Basic Allowance	Special Responsibility Allowance	Mileage and Subsistence Expenses
McGeough	D	13409.19	0.00	152.57
McInnes	JR	13409.19	26,818.49	3,128.73
Morrish	J	13409.19	6,704.72	0.00
Parker-Khan	S	13409.19	0.00	0.00
Peart	R	13409.19	0.00	0.00
Prowse	GJ	13409.19	3,180.39	0.00
Radford	RF	13409.19	0.00	0.00
Randall Johnson	S	13409.19	9,788.53	154.00
Roome	I	13409.19	0.00	362.03
Samuel	L	13409.19	0.00	182.34
Sanders	PR	13409.19	4,894.40	880.05
Saywell	A	13409.19	20,113.92	2,277.92
Scott	R	13409.19	3,352.24	168.23
Sellis	D	13409.19	563.88	163.96
Slade	C	13409.19	4,894.40	821.39
Squires	M	13409.19	0.00	503.32
Thomas	D	13409.19	0.00	0.00
Trail	J	13409.19	2,125.70	356.94
Twiss	P	13409.19	20,113.92	1,036.19
Whitton	C	13409.19	6,546.46	0.00
Wilton-Love	J	13409.19	0.00	656.08
Wrigley	M	13409.19	0.00	465.30
Yabsley	J	13409.19	3,352.24	0.00
Totals		804,551.40	303,534.70	33,514.12

CAPITAL

7. The Capital Programme Outturn 2022/23

- 7.1 The approved Capital Programme for 2022/23 totalled £230.9 million. This figure includes £42.2 million brought forward from 2021/22 and £23.5 million of other additions approved during 2022/23
- 7.2 During March 2023, the following income was secured for the financial year 2022/23. This income has been added to the capital programme in order to fund capital expenditure, or to carry forward to 2023/24; subject to the terms and conditions of that funding:
- New Stations Fund 3 - Marsh Barton Station £360,000
 - S106 and other Contributions – Uffculme Primary Academy additional classrooms £211,424
 - External Funding Contribution – Cullompton High Street, Heritage Action Zone £174,023
- 7.3 Spend for the year totals £147.2 million resulting in an outturn variance of £83.7 million (actual spend in 2021/22 was £144.2 million with a variance of £66.8 million).
- 7.4 The following table summarises the 2022/23 Capital Programme expenditure and its financing:

Capital Expenditure	Budget	Actual Spend	Variation
	£000	£000	£000
Children & Young People's Futures	8,938	3,591	5,347
Climate Change, Environment & Transport	184,612	125,619	58,993
Finance & Public Value	369	286	83
Integrated Adult Social Care	10,815	8,426	2,389
Legal & Democratic Services	51	0	51
Public Health, Communities & Prosperity	15,057	3,966	11,091
Transformation, Performance & Resources	11,073	5,278	5,795
Total	230,915	147,166	83,749

Capital Financing	Budget	Actual Spend	Variation
	£'000	£'000	£'000
Capital Receipts Applied	18,440	9,734	8,706
Internal Borrowing	20,099	6,197	13,902
External Grants and Contributions	190,501	130,205	60,296
Revenue Budgets	1,875	1,030	845
Total	230,915	147,166	83,749

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8. Variation between the delivered Capital Programme and Budget

- 8.1 The 2022/23 slippage totalled £83.7 million.
- 8.2 It is recommended that a net of £54.7 million is carried forward into the 2023/24 Capital Programme. This net figure includes £57.1 million in carry forward, less £2.4 million which was added to the 2022/23 budget, as schemes experienced an accelerated delivery.
- 8.3 It is recommended that £13.1 million be carried forward into 2024/25 and future years.
- 8.4 The remaining £15.9 million has been released from the capital programme in 2022/23 as a net underspend. £7.2 million of this balance is in relation to the Sustainable Warmth Phase 1 project, which has been partially replaced by the Department for Energy Security & Net Zero (DESNZ) with Home Upgrade Grant (HUG2) grant funding of £13.3 million.
- 8.5 An analysis of any underspend and the carry forward request is set out in the following table:

Programme Variation	Total Variation 2022/23	Accelerated Delivery 2022/23	Net (Under) / Over spend 2022/23	Total Carry Forward	* Carry forward to 2023/24	Carry forward to 2024/25 and future years
	£'000	£'000	£'000	£'000	£'000	£'000
Children & Young People's Futures	5,347	0	(840)	4,507	4,507	0
Climate Change, Environment & Transport	58,993	2,264	(10,936)	50,321	39,730	10,591
Finance & Public Value	83	0	(29)	54	54	0
Integrated Adult Social Care	2,389	0	(1,953)	436	437	0
Legal & Democratic Services	51	0	0	51	51	0
Public Health, Communities & Prosperity	11,091	101	(921)	10,271	7,759	2,511
Transformation, Performance & Resources	5,795	0	(1,240)	4,555	4,555	0
Total	83,749	2,365	(15,919)	70,195	57,093	13,102
Financed By:	£'000	£'000	£'000	£'000	£'000	£'000
Capital Receipts Applied	8,706	0	(1,814)	6,892	6,228	664
Internal Borrowing	13,902	101	(2,901)	11,102	8,908	2,194
External Grants and Contributions	60,296	2,264	(10,818)	51,742	41,498	10,244
Revenue Budgets	845	0	(386)	459	459	0
Total	83,749	2,365	(15,919)	70,195	57,093	13,102

- 8.6 The delivery of the 2023/24 Capital Programme has been affected increasingly over time, across all services, by the difficulty in sourcing materials, labour, delays in tender and procurement, but also as a delayed response to the pandemic as the UK economy struggles to recover. A summary of the main projects contributing to this year's outturn variance, is explained in more detail for each directorate.

9. 2022/23 Capital Programme Delivery

9.1 Children and Young People's Futures

£3.5 million has been spent in 2022/23 mainly funded by the Devolved Formula Capital (DFC) grant. DFC provides schools capital funding to allow Schools to prioritise the needs of its buildings, grounds and provides investment in capital equipment including ICT.

The £4.5 million of slippage in this directorate is partly due to a lower call on the DFC grant due to works being paused or reprioritised throughout the academic year. In addition, new funding of £2.1 million was awarded to schools in December 2022 from the Department of Education with the aim of improving the energy efficiency of school buildings and reducing energy costs. The late allocation of this funding meant that works are only now beginning to start. However, this important work will continue into 2023/24.

9.2 Climate Change, Environment and Transport - Investment 2022/23

£125.6 million has been invested during 2022/23 under this directorate, of which £118.0 million is funded by external grants and contributions.

£4.0 million has been spent on the capital maintenance of around 90 Schools and £8.0 million in School expansions aimed at providing sufficient capacity, as well as £13.0 million spent specifically on providing SEND places.

During the financial year, the Okehampton Special School was accelerated from future year budgets resulting in practical completion on 20th April 2023. This will provide one hundred new school places. Projects at ACE Tiverton and the expansion of Bidwell Brook were completed in year, providing an additional thirty places at each school. Work continues towards the delivery of expanded provision at Orchard Manor Special School, with minor slippage to 2023/24, but the school was operational in December 2022, providing an additional twenty-four places. Additional accommodation at Marland Day School completed in April 2023 with the provision of forty new places.

The construction of Marsh Barton Station was all but completed in 2022/23 and is now following the rail industry technical authorisation processes and safety checks, which are necessary for the station to enter into service.

The Bridges and Structures team completed the extensive repairs to the Rock Park bridge in Barnstaple. This 140-year-old ex-railway bridge is a significant part of Devon's heritage, and the large footbridge is used by a major school for access over the River Taw. It was necessary to use a large jack up barge which resembles an oil rig platform to support the structure whilst the defective piers were strengthened.

£55.0 million has been spent on the capital maintenance of Devon's road network, which is the longest in England at over 8,000 miles. A further £1.6 million has been invested in the conversion of street lamps to LED which is expected to deliver revenue and energy savings.

£35.0 million has been invested in Devon's transport and highways infrastructure which includes the North Devon Link Road and South West Exeter Highways Infrastructure Fund (SWEHIF) projects. This investment includes projects aimed at improving our cycle network, footpaths and road safety measures.

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£4.5 million spent on the Long Lane scheme, nr Exeter Airport will unlock a 19-acre Power Park site, creating 1,000 jobs as part of the Exeter and East Devon Enterprise Zone. The scheme also delivers improved cycle links and a new bus route with 20min service to Exeter College's Future Skills Centre, Hampton by Hilton hotel and Exeter Airport Business Park.

£250,000 spent at the Pinhoe Station interchange on the Exeter to Waterloo mainline will offer secure cycle lockers, e-bike hire, car club and shuttle bus service for a wider choice of onward travel to Exeter Science Park, SkyPark, Exeter Logistics Park and Exeter Airport. The scheme also delivers limited off-street parking to relieve parking pressures around the station, with electric vehicle charging also available.

£4.5m has been invested at the Houghton Barton Link Road, Newton Abbot. This is the first phase of linking the A382 to A383 corridors, which will facilitate 1,000 homes on the west side of the town.

Almost £8.0 million has been invested in other projects aimed at improving or enhancing our environment whilst contributing to our net zero carbon commitments. £1.4 million has been invested in flood defences and £6.6 million in carbon reduction initiatives. These initiatives include £5.6 million investment in retrofitting our own buildings to deliver carbon and or energy cost savings.

9.3 Climate Change, Environment and Transport - Carried forward to 2023/24

The majority of slippage in the capital programme, just over £50 million, falls within this Directorate. £15.3 million is due to late funding announcements which have been carried forward to 2023/24. The remaining slippage of £35.2 million is not unusual considering the size of the capital programme in this area, and the scale and complexity of major projects.

The North Devon Link Road project reports a £12.0 million variance. The pandemic caused issues relating to labour and staffing resources, deliverability and availability of materials, which has affected the general progress of works. The war in Ukraine has affected the availability of steel across Europe, making procurement even more challenging. A section of the main works and the remaining minor junctions have therefore been descoped. The main contract has been varied to reflect this change and anticipated completion is now March 2024, rather than December 2023. The two remaining minor junctions have been rescheduled to the end of the project to enable the main works to complete on time.

The South West Exeter Housing Infrastructure Fund reports a variance of £4.0 million. The 2022/23 original profiled budget comprised of fourteen different elements. Two elements are now expected to be delivered directly by the developer, rather than DCC and the electricity substation was delayed due to agreeing an acceptable location with Western Power and then obtaining planning permission. Works were completed on the A379 at the eastern junction and school access junction.

Projects aimed at maintaining or expanding our schools were equally affected by delays in tenders and availability of materials and labour. £1.8 million in Schools Capital Maintenance Contingency was not called upon in 2022/23 and around £1.6 million in schools maintenance works have been rescheduled to complete in 2023/24. £2.3 million will be invested in the South West Devon Special school which is expected to complete in 2023/24 along with slippage in other school expansions totalling around £4.3 million.

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Around £9.0 million in slippage is made up of slippage in other smaller schemes, and £1.1 million in slippage relates to the purchase of fleet and winter maintenance vehicles where delays in supply across the UK have meant that delivery is not now expected until 2023/24.

It is proposed that £15.3 million is carried forward which is due to late funding announcements or where grant funded projects are being extended into 2023/24. This includes £1.3 million for the Active Travel Fund Tranche 3, £1.0 million in Sustainable Warmth grant and £13.0 million in the newly awarded Home Upgrade Grant (HUG) phase 2 projects. The HUG funding will enable the energy efficient retrofit of low income homes, to continue over the next 2 years.

9.4 Finance and Public Value

There is a small capital programme for this directorate which included investment in IT software and hardware in 2022/23 of £286,000 with a small carry forward to 2023/24 of £51,000 for software upgrades, which are underway and will complete early 2023/24.

9.5 Integrated Adult Social Care

The capital programme for this directorate is mainly attributable to the Disabled Facilities Grant (DFG) of £8.2 million. This grant is paid to Devon County Council for onward allocation to the County's Districts and Unitary Authorities to award to individuals who require changes to the accessibility of their homes.

9.6 Legal and Democratic Services

The small budget in this area relates to the Daw Room ICT upgrade. Research is ongoing into the options for upgrading the Full Council Chamber as well as the Daw Room ICT equipment. This project was placed on hold pending those investigations and is expected to recommence in 2023/24.

9.7 Public Health, Communities and Prosperity

£3.9 million has been invested in projects across the Public Health, Communities and Prosperity directorate in 2022/23. This includes £2.0 million completing the North Devon Enterprise Centre (NODE) Phase 2 project. The building provides 564 square metres of flexible office space and an extra 48 car parking spaces to serve North Devon.

The redevelopment and modernisation of Bideford Art Centre has progressed well, with spend of £1.3 million in 2022/23. The work has transformed the old arts centre building into a community 'hub,' which will house both Learn Devon and Bideford's library service. The new building will provide the town with a modern library which will make better use of the building and one that is fully accessible to the whole of the community as a result of the installation of a new passenger lift. Works will be concluded in 2023/24 with just under £0.5 million carried forward.

Delays or complications in procurement have slowed projects during 2022/23 with around £1.6 million being carried forward for libraries and for our business park projects, as well as £2.3 million for the Devon & Somerset, Superfast Broadband programme which is expected to complete over the next two years.

The Strategic Land transactions of £5.9 million are still in negotiation but is expected to complete in full in 2023/24.

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9.8 Transformation, Performance and Resources

£5.3 million has been invested in 2022/23 in our corporate estate, which includes £1.0 million enhancing our County Farms Estate and £1.9 million in the DCC ICT Replacement and Renewal programme and Scomis ICT updates. £2.4 million has been invested in the capital maintenance of our existing corporate estate as well as strategic land purchases and other property upgrades.

The main elements of the DCC ICT Replacement and Renewal Programme were paused during the 2023/24 budget setting process to ensure best value and more detailed options appraisal were undertaken. Funding of £3.9 million has therefore been carried forward to 2023/24, when work is expected to recommence. £650,000 in other smaller project budgets has been carried forward to 2023/24 to enable the payment of retentions or take smaller schemes to completion.

10. Capital Financing

- 10.1 Internal borrowing was lower than originally budgeted which will result in a reduction in the capital financing requirement, specifically Minimum Revenue Provision (MRP), for 2023/24.
- 10.2 There was also a decrease in the requirement for funding from Revenue budgets; this is mainly attributable to slippage in projects funded from school's revenue budget share.
- 10.3 External funding will need to be carried forward as unspent funds; this is mainly attributable to major schemes within Climate Change, Environment and Transport which reflects the complex nature of projects in these service areas, as well as the impact of the challenging economic climate on scheme deliverability.
- 10.4 Capital receipts of £14.2 million were delivered during 2022/23 through surplus asset disposal. The Capital Receipts Reserve has covered the financing requirement for 2022/23 of £9.7 million, as shown in the following table:

Capital Receipts	General Receipts	Investing in Devon	Total
	£'000	£'000	£'000
Opening Balance 1st April 2022	5,011	350	5,361
Received in year	14,221	0	14,221
Applied to finance spend	(9,734)	0	(9,734)
Closing Balance 31st March 2023	9,498	350	9,848

11. Prudential Indicators

- 11.1 The prudential indicators are produced in line with the national code of practice that was drawn up by the Chartered Institute of Public Finance and Accountancy. This requires local authorities to monitor its overall debt level via a set of "prudential indicators," in order to form a judgement about affordable, prudent and sustainable levels of debt. The definition of debt for the Prudential Indicators that were calculated and agreed within the Capital Programme for 2022/23 includes both borrowing and other long-term liabilities such as PFI schemes.
- 11.2 The indicators are set annually when the budget is agreed, and we report the final position of the indicators against the estimate within the outturn report. The indicators are adjusted after

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the budget is agreed for technical accounting changes. In 2022/23 no prudential indicators were breached.

11.3 Capital Financing Requirement (CFR)

The Capital Financing Requirement reflects the cumulative capital expenditure that the authority has yet to finance. It is alternatively known as the underlying need to borrow.

ACTUAL 2021/22 £000		ACTUAL 2022/23 £000
<u>697,564</u>	Opening Capital Financing Requirement	<u>686,653</u>
697,564		686,653
	Capital Investment	
121,698	Property, Plant and Equipment	122,860
0	Heritage Assets	0
1,280	Intangible Assets	649
20,455	Revenue Expenditure Funded from Capital under Statute	23,657
750	Share Capital	0
	Sources of Finance	
(9,598)	Capital Receipts	(9,735)
(130,805)	Government Grants and other contributions	(132,905)
	Sums set aside from revenue:	
(991)	Direct revenue contributions	(1,030)
(59)	External contribution - debt repayments	(8)
(13,870)	Statutory provision for the financing of capital investment	(14,149)
	Capital provision	
4,766	Creation of Long Term Provision	4,537
(4,537)	Provision remaining at year end	(4,314)
<u>686,653</u>	Closing Capital Financing Requirement	<u>676,215</u>
	Explanation of Movements in Year	
	Increase in underlying need to Borrow (unsupported by	
5,596	government financial assistance)	6,197
230	Decrease in Capital Provision	223
(2,054)	(Reduction)/ Increase in PFI liability	(2,590)
(14,683)	Increase in the provision for repayment of debt	(14,268)
<u>(10,911)</u>	Increase/(decrease) in Capital Financing Requirement	<u>(10,438)</u>

11.4 Authorised Limit and the Operational Boundary for External Debt

External borrowing totals £507.9 million and other Long Term Liabilities total £114.6 million. The actual external debt for 2022/23 was therefore £622.5 million.

The authorised limit for external debt of £780.9 million was not breached.

The operational boundary for external debt of £755.9 million was not breached.

11.5 Ratio of Financing Cost to Net Revenue Stream

This key ratio shows the percentage of the net revenue budget which is used to finance debt. The long term commitment is that the capital finance charges excluding the capital financing costs included within the PFI and other PFI type of arrangements do not go above 12%. On

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an annual basis the authority, when assessing the affordability of the programme, estimates the relevant percentage, and the following tables shows the year end variance against original estimates. The Actual outturn was lower than original variances which is a good outcome for the Authority.

	<u>Including PFI Charges</u>	<u>Excluding PFI Charges</u>
Total Financing Costs	47.649 millions	34.097 millions
Net Revenue Stream	560.065 millions	560.065 millions
Actual	8.51%	6.09%
Original Estimates	9.60%	6.92%
Variance	-1.09%	-0.83%

12. Determination of Capital Finance

12.1 The Authority is required to determine its use of capital finance as defined by capital control legislation. The following use of capital finance sources, as outlined in the table shown on page 27 [section 7.7] is proposed.

- That internal borrowing totalling £6.2 million is used as authorisation to finance capital expenditure.
- That expenditure of £130.2 million is funded from government grants and external contributions to meet expenditure in 2022/23 for capital purposes.
- That useable capital receipts of £9.7 million are applied to meet expenditure in 2022/23 for capital purposes.
- That the remaining capital expenditure of £1.0 million is met from revenue budgets.

DEBT (MONIES OWED TO THE COUNCIL) as at 31st March 2023

13. Recommendation: that the position relating to debt be noted.

- 13.1 The Council collects income from a wide range of sources to fund its services. Large elements of income are received automatically from Government and District Councils in respect of Revenue Support Grant, share of National Non-Domestic Rates and Council Tax.
- 13.2 Technology is also used to receive income via the telephone and the internet. Debt recovery agents continue to be used where non-sensitive debt has proved difficult to collect.
- 13.3 Income is also received from the raising of invoices to users of a service. Accounts are credited with the income value with immediate effect. However, it is often the case that debtors take time to settle accounts and there is a time delay between accounting transactions and cash income.
- 13.4 The Council has a number of debtor systems which encompass Adult Care functions, Devon Pensions Fund items and Corporate services.
- 13.5 The following table sets out the debt position as at 31st March 2023. Figures in brackets show the position as at 31st March 2022:

	Corporate Services	Adult Care Functions	Devon Pension Fund	Total
Total Invoiced Income for 2022/23	£240.1 million (£228.3 million)	£63.3 million (£61.6 million)	£8.8 million (£6.7 million)	£312.2 million (£296.5 million)
Outstanding debt older than 3 months	£4.1 million (£2.6 million)	£27.7 million (£22.7 million)	£0.3 million (£0.1 million)	£32.1 million (£25.4 million)
Percentage of Debt which is older than 3 months relative to whole year value	1.73% (1.13%)	43.67% (36.82%)	2.94% (2.22%)	10.27% (8.57%)

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- 13.6 In terms of Corporate debt, staffing shortages and technical issues with the debt recovery system have resulted in an increase the aged debt position. A system upgrade and increased resourcing will improve the position over the forthcoming financial year.
- 13.7 Within the Adult Care Functions, significant elements of Residential Care debt and smaller elements of Non-Residential Care debt are underwritten by legal charges. At the year end, the level of debts over 3 months old which are unsecured by a legal charge total £18,514,265 (£12,389,000 as at 31st March 2022). When considering only unsecured debt older than 3 months reduces from 43.67% to 29.24%.
- 13.8 The On-Street Parking system records monies owed for this service area. The nature of the individual debt is low value. At the year-end, gross debt totalled £1,063,437, with a bad debt provision of £576,109. The net debt was £484,328. Enforcement agents are used to recover related debt where appropriate.
- 13.9 The level of debt in respect of invoiced income for the Devon Pension Fund is comparatively low in percentage terms and relates to a small number of debtors. Total invoiced income for 2022/23 is higher than in 2021/22, despite reduced pension strain costs, due to a notable increase in cessation charges and relevant debtors.
- 13.10 To mitigate the effect of non-recovery of debt, general provisions have been established to write-off items which prove non-recoverable. At the year-end, these total £1,906,744. The 2021/22 provision for COVID has been removed and fully integrated within the base risk factors for Corporate Services and partially integrated within the provision for Adult Care Functions for 2022/23.

ABBREVIATIONS

Abbreviations used within the outturn report:

BCF	Better Care Fund - formerly known as the Integration Transformation Fund, a national arrangement to pool existing NHS and Local Government funding starting in April 2015.
C/F	Carry Forward
CFR	Capital Financing Requirement
COVID-19	Coronavirus Disease
DCC	Devon County Council
DfT	Department for Transport
DLUHC	Department for Levelling Up, Housing and Communities (formerly MHCLG - Ministry of Housing, Communities and Local Government)
DSG	Dedicated Schools Grant
EDDC	East Devon District Council
EU	European Union
HR	Human Resources
HRMS	Human Resources Management System
ICB	Integrated Care Board
ICT	Information & Communications Technology
LED	Light Emitting Diode
LTP	Local Transport Plan
MRP	Minimum Revenue Provision
NHS	National Health Service
NNDR1	National Non-Domestic Rates Return budget
NNDR3	National Non-Domestic Rates Return outturn
PFI	Private Finance Initiative
PTE	Part-time Equivalent (15 hours)
S106	Funding from developers resulting from planning obligations authorised by section 106 of the Town and Country Planning Act 1990
ScoMIS	Schools Management Information Service
SEND	Special Education Needs and Disability
VELP	Vehicle Equipment Loan Pool

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GLOSSARY OF TERMS

Some of these terms are not used within the **Outturn report** but have been included as background information.

BUDGET

A budget is approved annually by the Council and sets out the council tax requirement for the next financial year. This council tax precept funds the planned spending programme which is presented net of income from grants, fees and charges and other sources. The budget does not include any of the adjustments needed to comply with financial reporting standards and, as such, is not truly comparable with the results as shown in the statement of accounts for the same period.

CAPITAL EXPENDITURE

Capital expenditure is expenditure on the construction, acquisition, development or improvement of property, plant and equipment and of intangible assets (principally, software licenses). Under legislation it may be financed from capital sources or from funds set aside from revenue. It is to be distinguished, however, from revenue expenditure funded from capital under statute (REFCUS) which is charged as revenue expenditure in the comprehensive income and expenditure account and only matched with its capital funding by transfer in the movement in reserves statement.

CAPITAL RECEIPTS

Capital receipts are income received from the sale of property, plant and equipment or intangible assets. They are available only to finance new capital expenditure or to repay debt. Until this occurs they are held on the capital receipts reserve.

CIPFA

CIPFA (The Chartered Institute of Public Finance and Accountancy) is the lead body for setting standards in public sector accounting practice.

CONTRIBUTIONS

Contributions are receivable from health authorities, other local authorities and other non-governmental bodies in respect of the Council's functions carried out independently. They are distinguishable from fees and charges income, which is received under a contract of supply. The same distinction applies to contributions paid by the Council. Contributions receivable are distinguished from grant income only in that grants are received from UK or EU governments (or their agencies).

DEBT

External debt consists of borrowing and other long-term liabilities (such as Private Finance Initiatives and other similar contracts). The **Authorised Limit** to debt represents the level at which the Council is able to borrow and enter into other long-term liabilities. Additional borrowing beyond this level is prohibited unless the limit is revised by the Council.

The **Operational Boundary** is based on the anticipated level of external debt needed during the year. Variations in cash flow may lead to occasional short term breaches of the Operational Boundary that are acceptable.

DEDICATED SCHOOLS GRANT (DSG) ADJUSTMENT ACCOUNT

This is a new unusable reserve which holds negative (deficit) balances from the expenditure against the Dedicated Schools Grant. It has been established as a result of new statutory regulations which came into force from November 2020, whereby a local council must not charge any deficit in respect of its schools' budget to its revenue account. Instead any such deficit should be charged to a

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separate account - the DSG Adjustment Account - in effect removing it from the General Fund and earmarked reserves. These regulations are in force for three years 2020/21, 2021/22 and 2022/23 and do not set out what will happen after March 2023.

GENERAL FUND

The general fund is the usable revenue reserve which finances the Council's working capital. It represents the cumulative net budget surplus after appropriations to or from earmarked reserves and consists of two elements: the county fund and reserves held by schools under delegated management. The county fund balance is evaluated under the Council's risk management strategy as the amount required to fund operations without borrowing before the first precept payments are received.

GOVERNMENT GRANTS

These are sums of money paid UK or EU governments, or their agencies, in order to fund the activities of the Council. Grants in support of local government services may be for general application or, where restricted to specified services, ring-fenced. The amount of grant income credited to the comprehensive income and expenditure account for the year represents the value received (or due to be received) in the year less any such amounts which are repayable by virtue of a condition which has not been satisfied. Outstanding conditions are normally satisfied in the following year in which case the liability is transferred to income at that stage.

The following bodies (shown together with their common abbreviations) award grants to the Council and are the sources of income in the analysis of government grants:

CSPN	= County Sports Partnership Network
CWDC	= Children's Workforce Development Council
DBERR	= Department for Business, Enterprise and Regulatory Reform
DCMS	= Department for Culture, Media & Sport
DEFRA	= Department for Environment, Food & Rural Affairs
DfE	= Department for Education
DfT	= Department for Transport
DHSC	= Department of Health and Social Care, formerly DH - Department of Health, now with Social Care responsibilities
DIUS	= Department for Innovation, Universities and Skills
DLUHC	= Department for Levelling Up, Housing and Communities (formerly Ministry of Housing, Communities and Local Government)
DTI	= Department of Trade & Industry
DWP	= Department for Work & Pensions
ESFA	= Education and Skills Funding Agency - combination of EFA - Education Funding Agency and SFA Skills Funding Agency
EU	= European Union
HEFCE	= Higher Education Funding Council for England
HLF	= Heritage Lottery Fund
HO	= Home Office
MoD	= Ministry of Defence
NE	= Natural England

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P4S	= Partnership for Schools
PSA	= Public Service Agreement
SCITT	= School Centred Initial Teacher Training
SDF	= Sustainable Development Fund
TDA	= Training and Development Agency
YJB	= Youth Justice Board

INTERNATIONAL FINANCIAL REPORTING STANDARDS (IFRS)

These standards are issued by the International Accounting Standards Board. They are adapted under the auspices of CIPFA so as to apply to local authorities and consolidated in the Code of Practice on Local Authority Accounting (The Code).

MINIMUM REVENUE PROVISION (MRP)

MRP represents the minimum amount that, under government regulations, must be appropriated from the general fund each year in order to fund the repayment of existing debt.

OUTTURN

Outturn represents the annual results of the revenue and capital programmes which the Council reports in order to account for its use of public funds under government legislation. It is reported in the same terms as the budget under which council tax funding was originally raised. The outturn report is not subject to external audit and does not apply the Code, nor does it include a balance sheet. As such it is not truly comparable with the statement of accounts.

PRECEPTS & LEVIES

A levy is a charge made by one statutory body on another in order to meet the net cost of its services. A precept is a charge made by a statutory body upon the council tax collection fund of a billing authority.

PRIVATE FINANCE INITIATIVE (PFI)

PFI contracts, and also public-private partnerships (PPP), typically involve a private sector operator constructing or enhancing assets used in the provision of a public service, and operating and maintaining those assets for a specified period of time on behalf of the authority after which the assets pass to the authority for little or no incremental consideration. Under the Code, contractual charges made by the operator on the authority fall under two headings, finance lease (to finance construction or enhancement) and service provision (to finance operation and maintenance), and each heading is accounted for accordingly over the period of each contract. In cases where no asset is to pass to the Balance Sheet, all charges are made annually to the comprehensive income and expenditure account. Under the finance lease model, the liability remains with the Authority even where assets subsequently vest in schools on a change of status.

PROPERTY, PLANT AND EQUIPMENT

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are included in the balance sheet under the heading of property, plant and equipment. Such assets are carried at current value and are regularly revalued in order to ensure that this remains the value at which they are reported annually. Where there is no market-based evidence of current value (because of the specialist nature of an asset), depreciated replacement cost is used as an estimate of current value. Depreciation is charged annually by reference to the

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remaining useful life of an asset or of each class of component making up that asset. Surplus assets are valued at fair value.

PROVISIONS

A provision is a liability of uncertain timing or amount. It is recognised when there is a present obligation (whether legal or constructive) as a result of a past event where a transfer of economic benefit is likely to result and a reliable estimate of this transfer can be made.

RELATED PARTIES

Parties are considered to be related if one party has the ability either to control the other party or to exercise significant influence over it in making financial or operating decisions. Parties are also related if they are subject to common control. Related parties include subsidiaries, associates, joint ventures, and possibly other entities or individuals. Central government is a related party by this definition. Related parties attract additional disclosure requirements in order to identify the extent to which the authority may exercise or be subject to influence or control. The statement of accounts includes the following in this respect:

- Details of significant government grants and the awarding bodies;
- Transactions with subsidiary and associated companies;
- Transactions with the pension fund.
- Transactions with related individuals not applicable to other members of the community (for example, members and chief officers)

REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE (REFCUS)

REFCUS is revenue expenditure that is funded from capital either because it is capital in nature (but does not result in an asset) or because capital financing has been allowed by specific regulation. REFCUS is included accordingly in the comprehensive income and expenditure account and appropriated from general fund to capital adjustment account in the movement in reserves statement.

SECTION 151 OFFICER

The section 151 officer is the council officer designated under that section of the Local Government Act 1972 to take overall control of the financial affairs of the Council and to take personal responsibility for its financial administration. At Devon County Council the Section 151 Officer is the Director of Finance.

SUBSIDIARY

A subsidiary is an entity which is under the control of the authority. This means that investment by the authority is such that it has decisive power over the entity, has the ability to direct all its substantial activities and enjoys rights (or suffers exposure) to variable returns. Investment takes account of contractual connections, participation in governance and executive interchange as well as the level of financial investment.

UNUSABLE RESERVES

Unusable reserves are reserves that the authority is not able to utilise to provide services. These reserves fall into two categories, namely: revaluation balances and adjustment accounts. Revaluation gains held under the first category only become available for use when the assets to which they relate are disposed of and the gain realised as a capital receipt. In the second category, each reserve

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is named after the adjustment variously required to report the comprehensive income and expenditure account under the accounting basis. These adjustments are realised only by reversal and thus constitute timing differences. By these adjustments, the general fund continues to be stated under the funding basis required by regulation.

USABLE RESERVES

Usable reserves are reserves available to the authority for the provision of services although there may be statutory limitations on the type of use in each case. Reserves usable for capital expenditure consist of the capital receipts reserve (which may also be applied in the repayment of borrowings) and capital grants unapplied. Usable revenue reserves consist of the general fund together with any earmarked reserves set aside from general fund for specified future expenditure.

VIREMENT

The process of transferring money from one budget heading/line to another.

Angie Sinclair

Director of Finance and Public Value

Electoral Divisions: All

Local Government Act 2003

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Executive Member: Councillor Phil Twiss

IASC/23/01
Cabinet
14 June 2023

UPDATE OF INTEGRATED ADULT SOCIAL CARE VISION AND STRATEGIES

Report of the Director of Integrated Adult Social Care for Devon County Council.

Please note that the following recommendations are subject to consideration and determination by the Cabinet (and confirmation under the provisions of the Council's Constitution) before taking effect.

1. Recommendation

That Cabinet be asked to:

- (a) Adopt the updated [Vision and Strategies](#) for Adult Social Care in Devon and approve their publication online in a format that meets accessibility standards.
- (b) Note the forthcoming [Peer Challenge](#) relating to adult social care facilitated by the Local Government Association and the potential for inspection and assessment by the Care Quality Commission in the coming months.

2. Background

2.1 The role of our vision and strategies:

- Our [‘Promoting Independence’ vision](#) describes what we are trying to achieve for people who need adult social care services in Devon now or may do in the future.
- It seeks to align to the [government’s vision for adult social care](#), One [Devon health and care system strategy](#), and the [Devon County Council strategic plan](#) whilst articulating the distinctive role and objectives of adult social care.
- Our [‘Promoting Independence’ policy](#) sets the policy framework by which we operate including how we apply statutory guidance in Devon and the [‘Commitment to Carers’](#) underpins our approach to unpaid carers.
- Our [‘Living Well’](#), [‘Ageing Well’](#) and [‘Caring Well’](#) strategies describe how we apply this vision and policy to people aged 18-64, people aged 65+, and unpaid carers.
- Our [‘Annual Report’](#) or ‘Local Account’ assesses our delivery against our vision, strategies and plans each year, using national

Agenda Item 9

surveys, performance information, and activity/cost/spend data to compare with others.

- This will inform our developing [self-assessment](#) for the [Peer Challenge](#) and when the [Care Quality Commission](#) request it to inform their assurance of the local authority's adult social care functions which we expect to first publish on 30th June 2023.

2.2 Our vision and strategies were last updated in 2018-19, four years ago, and much has changed since:

- We have been through the Coronavirus pandemic.
- We are facing a cost-of-living crisis.
- Maintaining public and provider financial sustainability is challenging.
- There have been changes in legislation e.g., Health and Care Act 2022.
- There have been changes in government vision and policy.
- We have a new Director of Adult Social Services.

2.3 Our leadership team reviewed what we have published and considered the principles still sound but wanted to test them with other stakeholders who suggested changes in emphasis:

- Beginning with the *Think Local, Act Personal* vision which many people say speaks to them.
- Recognising that people want to live lives with a purpose that is meaningful to them including through employment and volunteering.
- Emphasising the importance of the home and community that people live in, in maintaining their independence.
- Putting more focus on housing with support options as people's needs change.
- Acknowledging that as technology develops, so we must make best use of it including how we deliver care.
- Shifting from long-term care to short-term support that promotes independent living including through reablement, rehabilitation and recovery.
- Understanding that transitions don't just occur between childhood and adulthood but at different stages in people's lives.
- Realising that unless people feel safe and are having their basic needs met, they can't make other changes in their lives.
- Encouraging our own staff and all those who work in the health and care sector to adopt a culture of practice that is based on recognising people's strengths.

2.4 These online documents are important in prioritising the use of resources and shaping service development:

- They inform service users and unpaid carers, the wider public, our providers and partners, and our staff what we are trying to achieve.
- They are referred to by all of our other strategies and plans and help us decide how to deploy our limited resources by setting our priorities.
- They set aspirations we can assess our delivery and performance against, including in our Annual Report.
- They give the Care Quality Commission clear statements of what we are trying to achieve and why to assess us against.
- They give members of the council, especially those on the Health and Care Scrutiny Committee, an overview to inform their activity.
- They inform our decision-making including when deploying our limited resources including budget.

2.5 Our Vision document articulates our aspirations for the people of Devon with adult social care needs:

- People tell us they want to live in the place that they call home, with the people and things they love, in communities that look out for each other, doing the things that matter to them.
- We start with the assumption that the more independent people are, the better outcomes they will achieve, and at lower cost. Once someone is receiving adult care support, they risk their needs escalating unless we work with them, and the people who care for them, to keep them as independent as possible in the place most appropriate to their needs at that time.
- For most people most of the time that will be in their own home which is where people tell us they want to be. For some people some of the time this will be in hospital or specialist settings where we will endeavour to get them home whenever it is safe, working with the independent and voluntary sector and their unpaid carers to do so.
- We are seeking to create and support conditions in which people can lead fulfilling lives as independently as they are able, through being informed, secure and connected:
 - Independent – People who are ambitious about living lives they have choice in and control over.
 - Informed – People who know how they can get the support they need, when they need it, to help with the things that matter most to them.
 - Secure – People who feel safe and confident that they can make the choices they want about how they live.
 - Connected – People who have rewarding relationships and involvement with their family, social networks, and communities rather than feeling lonely or isolated.

2.6 In practice, this vision for promoting independence means:

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- Through prevention: creating and supporting the conditions where people and communities help themselves.
- At first contact: effectively meeting people's needs through information, advice, signposting, diverting them from dependence on care services by preventing, reducing, or delaying their need for them.
- In our care management practice: focussing on strengths of individuals, their families and social networks, and their communities to help people help themselves and each other do what matters to them.
- Through short-term interventions: developing the range of services we offer collaborating with NHS partners, extending their reach, improving their effectiveness, and ensuring appropriate access and triage.
- Through long-term services: making the default expectation the maximisation of independence and giving people choice and control over the services they receive from a diverse, high quality, affordable and sufficient market of providers.
- By safeguarding: keeping vulnerable adults in our health and care systems, pathways, and transitions safe.
- With unpaid carers: recognising them as expert partners and supporting them in their role through access to information, training, advice, and support.
- In integration: making independence the key outcome of all services and the core principle of shared culture, preparing people for recovery in all stages of health intervention.

2.7 We express this vision through three strategies that outline where we are, where we want to get to:

- Living Well in Devon
 - For adults of working age who receive or may receive adult social care support during their lives to sustain and/or maximise their capacity for independent living.
 - This includes people with a Learning Disability, Autistic people, mental health needs and/or physical or sensory disabilities.
- Ageing Well in Devon
 - Focuses on the needs of people as they get older, to maximise their capacity for independent living.
 - Many people over 65 years of age may not regard themselves as 'old' and the Ageing Well strategy will therefore not limit its ambition to an arbitrary age.
 - The age range covered by this strategy includes a wide variety of needs from the active and well, to those who will have significant care needs.
- Caring Well in Devon

- Unpaid carers who look after a partner, family member, friend.
- Not all carers will recognise themselves or be recognised as such. Nor will they necessarily have had their needs assessed or be in receipt of a service.

2.8 The key points of our draft strategies are:

- **Prevention:** People want to engage with services online and tell us they do not have accessible information, advice, and guidance so they have choice and can plan.
- **Community:** Independence and a good quality of life should be less about services and more about increasing capacity for early intervention and enabling life experiences.
- **Housing:** People want to be able to access safe and quality housing at the right time, which support positive outcomes and value for money.
- **Strength-based and personalised practice:** People tell us that they want more personalised and timely support to promote their independence.
- **Safeguarding adults at risk from harm:** Ensure staff are well trained to support prompt responses to any allegation of abuse and that the public, volunteers and professionals have a good understanding of safeguarding.
- **Identify and address inequalities:** in our employment of staff and the commissioning of services and in the access to and outcomes of the services that people receive.

2.9 Our proposed vision and strategic aims, outcomes, and priorities are summarised in the following infographic:

Vision	We all want to live in the place we can call home, with the people and things we love, in communities where we look out for one another doing what matters to us				Promoting independence in Devon Our vision for people to live fulfilling lives as independently as they are able by being informed, secure and connected	
Aims	Encourage you to stay well and support you to help yourself. Work with you when you need help through personalised, strengths based support to keep you connected to your community				Living Well in Devon For Adults of working age to maximise their capacity for independent living, including autistic people, people with learning disabilities, mental health needs, physical disabilities and sensory disabilities	
Outcomes	People live independently and safely in their own homes in the community and make informed choices throughout their lives	People are in paid employment where appropriate and have access to volunteering in their communities	People are healthy and live longer in the community	People benefit from strengths based support that focuses on achieving goals		
Areas of Focus	Support people early with targeted information and advice alongside use of community equipment and support	Bolster short term and goal focused enabling support in the community and commission for achievement of outcomes	Increased supported housing opportunities in communities and reduce reliance on residential and nursing care	Change social work culture and practice, increase equipment use and community connections to plan for independence	Improve how transitions are managed at all stages of people's lives	Safeguard adults at risk from harm in ways that meet their desired outcomes
Enablers	Financial sustainability	Workforce development	Service sufficiency and innovation	System working	Ageing Well in Devon Focuses on peoples needs as they get older to sustain their capacity for independent living, including interventions that prevent, reduce and delay care needs	
					Caring Well in Devon Focuses on unpaid carers who look after a partner, family member or friend (Not all people who fulfil a caring role recognise themselves as carer or seek support)	

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2.10 The timetable for the development and sign-off of our vision and strategies has been:

Month	Activity
October 2022	Approach and timetable agreed.
November 2022	Initial drafting.
December 2022	First round of engagement.
January 2023	Drafts completed.
February 2023	Launch of 'have your say' for online feedback. (This online feedback facility was available for 2 months.) Second round of engagement. (In total we met with over 20 groups of stakeholders, mainly people who use services and their carers.)
March 2023	Health and Care Scrutiny. Assimilation of feedback.
April 2023	Health and Wellbeing Board discussion. Final drafting.
May 2023	Formatting for publication. Leadership Team sign-off.
June 2023	Cabinet sign-off. Publication.

2.11 Work is now underway on our delivery plans regarding how we plan to get there, and how we'll know which we intend to publish in Autumn 2023. This will be informed by the findings of our Peer Challenge in July 2023.

Electoral Divisions: All

Cabinet Member for Integrated Adult Social Care and Health: James McInnes

Director of Integrated Adult Social Care: Tandra Forster

LOCAL GOVERNMENT ACT 1972: LIST OF BACKGROUND PAPERS

Contact for Enquiries: Damian Furniss
Email address: damian.furniss@devon.gov.uk

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<u>BACKGROUND PAPER</u>	<u>DATE</u>	<u>FILE REFERENCE</u>
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Nil

APPENDICES: UPDATED VISION, STRATEGIES AND SUPPORTING CONTENT

[Home - Promoting independence \(devon.gov.uk\)](http://devon.gov.uk)



Our Adult Social Care Vision and Strategies

May 2023

Why we are updating our ASC vision and strategies

Our Promoting Independence vision and strategies were last updated in 2018/19. Our leadership team has reviewed them and thinks the principles are still relevant, but we want to test them with stakeholders.

There has been a lot of change since 2018-19:

- We have been through the Covid-19 pandemic.
- We are facing a cost-of-living crisis.
- Financial sustainability is ever more challenging.
- People at the Heart of Care 2021.
- Health and Care Act 2022.
- We have a new Director of Adult Social Services.
- We have a new Chief Executive.
- We are due to be assessed and rated by CQC.

Month	Activity
October 2022	Agree approach and timetable
November 2022	Initial drafting
December 2022	Engagement
January 2022	Annual Report published
February 2023	Launch of 'have your say'
March 2023	Further feedback
April 2023	Redrafting
May 2023	Formatting and Governance
June 2023	Publication

Our current vision, strategies, plans are published:

[Our vision, 5 Year Plan and Annual Report | Devon County Council](#)

Our latest Annual Report was presented to Health and Care Scrutiny earlier this month:

[HAC Scrutiny 20012023 Annual Report for Adult Social Care - Draft v10 , item 6. PDF 3 MB](#)

Summary of our vision and strategies

Vision	<p>We all want to live in the place we can call home, with the people and things we love, in communities where we look out for one another doing what matters to us</p>				<p>Promoting independence in Devon Our vision for people to live fulfilling lives as independently as they are able by being informed, secure and connected</p>		
Aims	<p>Encourage you to stay well and support you to help yourself. Work with you when you need help through personalised, strengths based support to keep you connected to your community</p>						<p>Living Well in Devon For Adults of working age to maximise their capacity for independent living, including autistic people, people with learning disabilities, mental health needs, physical disabilities and sensory disabilities</p>
Outcomes	<p>People live independently and safely in their own homes in the community and make informed choices throughout their lives</p>	<p>People are in paid employment where appropriate and have access to volunteering in their communities</p>	<p>People are healthy and live longer in the community</p>	<p>People benefit from strengths based support that focuses on achieving goals</p>	<p>Ageing Well in Devon Focuses on peoples needs as they get older to sustain their capacity for independent living, including interventions that prevent, reduce and delay care needs</p>		
Areas of Focus	<p>Support people early with targeted information and advice, alongside use of community equipment and support</p>	<p>Bolster short term and goal focused enabling support in the community and commission for achievement of outcomes</p>	<p>Increased supported housing opportunities in communities and reduce reliance on residential and nursing care</p>	<p>Change social work culture and practice, increase equipment use and community connections to plan for independence</p>	<p>Improve how transitions are managed at all stages of people's lives</p>	<p>Safeguard adults at risk from harm in ways that meet their desired outcomes</p>	<p>Caring Well in Devon Focuses on unpaid carers who look after a partner, family member or friend (Not all people who fulfil a caring role recognise themselves as carer or seek support)</p>
Enablers	<p>Financial sustainability</p>	<p>Workforce development</p>	<p>Service sufficiency and innovation</p>	<p>System working</p>			

Overarching aims of our strategies

Encouraging you to stay well and supporting you to help yourself

- We help you to remain fit and well, or to improve or maintain your current abilities for longer by making informed choices.
- We encourage you to do as much as you can with support from your family, friends and community networks.
- We promote technology and digital solutions where it can play a role in helping to improve your independence.
- We work with other organisations to ensure you can access advice and find out about local support and other services to help you look after yourself in your community.
- Where you have specific care needs, we help you with support that increases your ability to manage them.

Working with you when you need help through personalised, strength-based support to keep you connected to your community

- When you are in need of direct support, we ensure you have timely access to social care services that meet your needs and are affordable for the County Council.
- If you are referred to Adult Social Care, we ensure that we understand what you really need to support you in the short and longer term to live as independently as you can.
- The support you have focuses on achieving goals, digital or equipment needs, existing or new connections.
- We support you by commissioning housing and support that promotes your independence for as long as possible.
- We ensure that you are safeguarded from harm in ways that meet their desired outcomes.

What does 'promoting independence' mean in practice?

- **Through prevention:** creating the conditions where people and communities help themselves.
- **At first contact:** effectively meeting people's needs through information, advice, signposting, diverting them from dependence on care services by preventing, reducing, or delaying their need for them.
- **In our care management practice:** focussing on strengths of individuals, their families and social networks, and their communities to help people help themselves and each other do what matters to them.
- **Through short-term interventions:** developing the range of services we offer collaborating with NHS partners, extending their reach, improving their effectiveness, and ensuring appropriate access and triage.
- **Through long-term services:** making the default expectation the maximisation of independence and giving people choice and control over the services they receive from a diverse, high quality, affordable and sufficient market of providers.
- **By safeguarding:** keeping vulnerable adults in our health and care systems, pathways, and transitions safe.
- **With carers:** supporting them in their role through access to information, training, advice, and support.
- **In integration:** making independence the key outcome of all services and the core principle of shared culture, preparing people for recovery in all stages of health intervention.

DELIVERY AND REVIEW

- Plans at strategy level
- Integrated into change programme
- 1 and 5 year view
- Updated annually
- Or as occasion demands

VISION

- Foreword
- Promoting Independence Vision
- What it means in practice
- Summary Infographic

MODULAR APPROACH

- Online HTML publication
- Alt-Text for any graphics
- Accessibility standards
- Components can be updated individually
- Navigation via links

LIVING WELL

- Introduction
- What people have said
- Where we are now
- How we will deliver

AGEING WELL

- Introduction
- What people have said
- Where we are now
- How we will deliver

CARING WELL

- Introduction
- What people have said
- Where we are now
- How we will deliver

SUPPORTING APPROACHES

- Managing change
- Making the best use of resources
- Prevention/Information/Advice
- Market development
- Workforce development
- Involvement and co-production
- Assurance

SUPPORTING INFORMATION

- Map of strategies, plans
- Needs assessment
- What data tells us
- Legislation that guides us
- The government's vision
- The Sector's vision
- The One Devon Strategy
- The Devon Health and Wellbeing Strategy
- The DCC strategic plan

DELIVERY

- Commitment to plan
- Commitment to review and report annually
- How we will know
- Contact to get involved

Feedback on the language and principles

- **Ensure ‘promoting independence’ is written through the strategies, recognising that people’s capacity for independence varies and can be different at different times.**
- (Some are positive about the language of ‘promoting independence’, others are concerned it doesn’t recognise that for some, living their best lives involves dependence on others, and prefer ‘empowering people’ or ‘enabling independence’.)

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Ask whether the principles and priorities articulated in the vision and strategies are strong enough to guide decision-making, including regarding the use of limited resources.

- Acknowledge that the aspirations of carers (especially parent-carers) may differ from their loved one, including regarding employment and independent living.
- **Remember that carers also want greater independence, and are unable to ‘live their best lives’ without regular breaks from their caring role.**

Feedback on structure and style of documents

- **Be honest about the financial context and ask whether the proposed savings strategies are aligned to the strategies and whether the ambitions laid out are achievable.**
 - Reduce length of, and jargon in, the documents and incorporate more quotes from people with lived experience. Recognise what we have said and that you have listened.
- Define terms where they are important. What is ‘strength-based practice’? What does ‘promoting independence’ mean to people with disabilities?**
- **Distil the vision and strategies into a single short paragraph to include in the header of every document and a single slide to share with staff and other stakeholders.**
 - **Address join-up with the vision and strategies in children’s services, the opportunities of working across health and care through One Devon, the importance of the voluntary sector, and the untapped potential in communities.**
 - (Some recognise the approach of three strategies as being pragmatic and meaningful, others point out that the pension age is no longer 65, and people experience ageing differently.)

Feedback on the proposed changes to services

- **Highlight that mental health and wellbeing should have parity with physical health, and that includes dementia.**
- **Recognise that end of life care is a priority and for many will be the only phase in which they need adult social care support.**
- **Emphasise the shift to short-term interventions, including in response to crisis and to support transitions, as opportunities to promote independence and reduce long-term support that is unnecessary for some in normal circumstances.**
- **Recognise that people's lives are not lived 9-to-5 and services should flex accordingly, especially enabling support.**
- **Also, that where people live, who they live with, and their access to transport are as important as the kind of accommodation they live in.**
- **Make a stronger commitment to equality of access and outcome, recognising the hidden barriers rooted in social disadvantage.**
- **Recognise that carers can also be vulnerable and the victims of abuse.**

Promoting independence: Our vision for adult social care in Devon 2023-28

Our 'promoting independence' vision and strategies were last updated in 2018/19 since when a lot has changed. For example:

- We have been through the COVID-19 pandemic and are now facing the challenges of recovery
- We are facing a cost-of-living crisis with inflation unpredictable and greater than increases in our income, making financial sustainability increasingly challenging for councils
- The government published its vision for adult social care 'People at the Heart of Care' in 2021.
- The Health and Care Act came into legislation in 2022 and introduced assessment of local authority adult social care functions by the Care Quality Commission
- We have a new Chief Executive and a new Director of Adult Social Services bringing fresh insight into the council

IASC/23/02
Cabinet
14 June 2023

Hospital Discharge Funding

Report of the Director of Integrated Adult Social Care

Please note that the following recommendations are subject to consideration and determination by the Cabinet (and confirmation under the provisions of the Council's Constitution) before taking effect.

1) Recommendation

That the Cabinet:

(a) Agree the requested funding of £2 million in support of the hospital discharge programme, subject to Devon Integrated Care Board (**ICB**) agreeing the proposals regarding the recurrent use of the "supplementary improved Better Care Fund" (**iBCF**).

(b) Agree that, subject to the agreement of the use of the iBCF as set out in recommendation (a), the £2 million is funded from the Budget Management Reserve.

(c) Be provided with further reports giving regular updates in relation to the Better Care Fund and hospital discharge funding in recognition of the challenging fiscal position of the Integrated Care Partnership responsibilities.

2) Background / Introduction

2.1 The Better Care Fund

2.11 Established in 2014, the Better Care Fund is the only mandatory policy to facilitate integration between health and social care. It brings together health and social care funding and the Disabled Facilities Grant.

2.12 Each ICB is required to hold a pooled budget with their local authority, with mandatory contributions governed by a Section 75 agreement.

2.13 There was a major injection of funding in 2017, referred to as the Improved Better Care Fund (iBCF)

2.14 The BCF funding comes with specific conditions and metrics, with a focus on investing in out of hospital services and helping people leave hospital as soon as they are able.

2.15 As part of the Integrated Adult Social Care (IASC) savings plans we propose using the supplementary iBCF fund (£9.5 million), as allowed within the national guidance, to be allocated solely to adult social care and to enable us to ensure we meet our statutory

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obligations of meeting assessed eligible need and market sufficiency. This is a legitimate use of the funding under the grant conditions.

2.16 The BCF grant conditions require agreement with ICB partners.

2.2 The Hospital Discharge Programme

2.21 In the financial year 2020/21, the government provided a national hospital discharge fund via the NHS, to help cover some of the cost of post-discharge recovery and support services / rehabilitation and reablement care following discharge from hospital.

2.22 This funding ceased in 2022/23, with the expectation that local systems would continue to fund. In Devon, we used a combination of national funding and one-off underspends and carry-forward sums in the Better Care Fund. It was known these sums would not be available on a recurrent basis.

2.23 For the current year, Integrated Care Boards and Local Authorities have each received a share of the Additional Social Care Discharge Fund to support the Hospital Discharge Programme (HDP). As part of the original hospital discharge arrangements DCC identified budget historically used to support social care cost associated with hospital discharge to pay towards the HDP. This stands at just under £1.5 million for 2023/24

2.24 The Integrated Care Board has agreed to allocate their Continuing Healthcare (CHC) budget towards the HDP.

2.25 The Hospital Discharge Programme has been forecast to cost between £16 million and £21 million in 2023/24. Discussions with NHS partners have led to the system agreeing to work to a £16 million budget cap in 2023/24.

2.26 Funding available currently totals £12 million as detailed below. Given the forecast of cost being capped at £16 million, there is a potential funding gap of £4 million. Agreement has also been reached that should any further national funding for hospital discharge become available to either partner in year it will be used to support the currently forecast £4 million funding gap.

	£'000
Social Care Discharge grant – ICB	£3,442
Social Care Discharge grant – DCC	£4,084
DCC - BAU	£1,495
ICB - CHC	£3,000
Total:	£12,021

3) Main Body / Proposal

3.1 NHS partners have agreed to work with the Council to contain spending within a £16 million budget cap in 2023/24. This will require changes to processes and reduced reliance on agency support. Development and delivery of cost reduction plans is critical to managing risk of overspend and a multi-agency discharge transformation board has been established to manage this.

3.2 The Integrated Care Board has agreed to fund 50% of the £4 million shortfall, the majority of it to come from their share of the 2022/23 BCF underspend which they have asked the Council to carry forward on their behalf.

3.3 It is proposed the Council consider funding the other £2 million. If agreed, it is recommended that the contribution is funded from the Budget Management Reserve.

3.4 A Memorandum of Understanding setting out governance and how the fund will be managed will be drafted for the agreement of both parties.

3.5 We have held three meetings with ICB executives to agree the use of the iBCF, and funding to support the hospital discharge programme.

3.6 As a result of those meetings, we have reached the following proposal:

1. That the £9.5 million iBCF funding will be allocated to DCC from 2023/24.
2. NHS Devon and DCC agree to commit an additional £2 million each for the hospital discharge programme. This being the sum agreed to cover the gap between the £12 million available funding and the agreed maximum £16 million cost for the year.

3.7 DCC and NHS Devon officers will work together with the acute trusts to manage the budget and ensure it does not exceed £16 million.

3.8 Senior leaders will meet regularly to monitor spend.

4) Options / Alternatives

4.1 The alternative considered would be to stop the 4-week discharge to assess period when the £12million funding runs out.

4.2 That would mean assessing people in hospital, with people remaining in hospital for longer whilst they await assessment and onward care.

4.3 Assessing people in hospital, particularly those who are frail and elderly and potentially confused, means it is more likely to result in an over-prescription of care. We also know that the longer people remain in hospital, the more they decompensate and lose confidence, meaning it takes longer to regain independence once they do leave.

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4.4 Delays in getting people out of hospital as soon as they are ready also impacts on the ability to admit people, meaning more ambulance delays and long emergency department waiting times.

4.5 The alternative was rejected for those reasons.

5) Consultations / Representations / Technical Data

5.1 None

6) Strategic Plan

<https://www.devon.gov.uk/strategic-plan>

6.1 One of the priorities of the Council's "Best Place Strategic Plan 2021 to 2025" is to work with partners to improve health & wellbeing and reduce health inequalities. The hospital discharge programme makes an important contribution to that goal.

7) Financial Considerations

7.1 If agreed this will require the authority to make a £2 million additional contribution to support the Hospital Discharge Programme in 2023/24 to be funded from the Budget Management Reserve.

8) Legal Considerations

8.1 There are no specific legal considerations.

9) Environmental Impact Considerations (Including Climate Change)

9.1 No environmental related issues or impact

10) Equality Considerations

10.1 If the additional funding cannot be secured, then there will be an impact on people in hospital being assessed appropriately for their care needs, with people remaining in hospital for longer whilst they await assessment and onward care.

10.2 Assessing people in hospital, particularly those who are frail and elderly and potentially confused, means it is more likely to result in an over-prescription of care. We also know that the longer people remain in hospital, the more they decompensate and lose confidence, meaning it takes longer to regain independence once they do leave.

10.3 This will impact on people eligible for adult social care support, in particular older people, but also those with disabilities who require care and support back to independence.

10.4 This Report has no sustainability or legal implications that are not already covered by or subsumed within the detailed policies or actions referred to therein.

11) Risk Management Considerations

11.1 This policy/proposal has been assessed and all necessary safeguards or action have been taken / included to safeguard the Council's position.

11.2 The risk of not funding would mean assessing people in hospital, with people then remaining in hospital for longer whilst they await onward care. Assessing people in hospital means seeing them at their worst, particularly those who are frail and elderly and potentially confused, so more likely to result in an over-prescription of care.

11.3 Delays in getting people out of hospital also impacts on the ability to admit people, meaning more ambulance delay and long emergency department waiting times.

11.4 The approach set out in this paper reduces the risk of this happening by investing in the mechanisms that prevent people being in hospital for unnecessarily long periods.

11.5 The IASC risk register has been updated to include a risk relating to sub-optimal working arrangements across the health and care system. Mitigations include the development of the agreement referred to in this paper, and reviewing and revising governance structures for the financial and performance management of jointly funded contracts.

Name Tandra Forster
Director Integrated Adult Social Care
Electoral Divisions: All

Cabinet Member for Adult Care and Health: Councillor James McInnes

Local Government Act 1972: List of background papers

Background Paper Nil
Date
File Reference

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May 2023

Chief Officers and senior leaders of Devon County Council and NHS Devon Integrated Care Board have now held three constructive meetings to agree use of the iBCF, and funding to support the hospital discharge programme.

As a result of those meetings, we have agreed the following:

1. That the £9.5m iBCF funding will be allocated to DCC on a recurrent basis from 23/24.

c.£2.4m of iBCF-funded activity is directly related to hospital discharge. Discussions are underway to consider the use of the revenue BCF or other mitigations in order to ensure activity can continue to support hospital flow.

2. NHS Devon and DCC agree to commit an additional £2m each for the hospital discharge programme.

This being the sum agreed to cover the gap between the £12m available funding and the agreed maximum £16m cost for the year.

This HD arrangement will be governed separately and will be appended to the BCF S75 agreement.

The undersigned confirm that the £9.5m Devon iBCF funding will be allocated to DCC on a recurrent basis from 23/24.

Signed on behalf of DEVON COUNTY COUNCIL

Angie Sinclair, Director of Finance

Date

Signed for on behalf of NHS DEVON INTEGRATED CARE BOARD

Bill Shields, Chief Finance Officer

Date

FARMS ESTATE COMMITTEE

15 May 2023

Present:-

Councillors J Yabsley (Chair), J Brook, J Berry, A Dewhirst, L Samuel, and C Whitton
M Broom – Devon Young Farmers' representative
T Forward – Tenants' representative

Apologies:-

Councillors H Gent and Mrs L Warner

* **81** **Minutes**

RESOLVED that the minutes of the meetings held on 20 February 2023 and 18 April 2023 be signed as correct records.

* **82** **Items Requiring Urgent Attention**

There was no item raised as a matter of urgency.

* **83** **Revenue Monitoring (Final Outturn) 2022/23 and 2023/24 (Budget)**

The Committee received the Report of the Director of Finance and Public Value (DF/23/51) on the County Farms Estate Revenue Monitoring (Final Outturn) 2022/23 and 2023/24 (Budget), which provided a summary of the annual budget and the year-end outturn; and noted an unchanged target surplus of £534,000 for 2023/24.

In response to questions raised by Members, it was noted that:

- The high figure for Tenant Right Valuations was not unusual for a year with such a high number of tenancy lettings and where the entire landlord's liability had been financed solely by the revenue budget. The target set in the annual budget each year was a notional provision only, as actual figures were not generally known until the end of the financial year.
- The impact on insurance premiums following storm damage repairs in 2022 was probably negligible, but further information could be provided by the Council's Insurance team if Members so required.
- As to paragraph 6 of the report, Officers clarified how it related to the Council's Strategic Plan by e.g. improving energy efficiency of homes, through the farmhouse renovation programme; the mapping of carbon footprints of farms; and creating new permissive footpaths.

Agenda Item 13a

2

FARMS ESTATE COMMITTEE

15/05/23

Members wished it noted that in generating the £70,000 additional revenue surplus, the Farms Estate was continuing to make a valuable contribution to the wider Council's revenue programme.

The Committee was happy to endorse the report

* **84** **Capital Monitoring (Final Outturn) 2022/23 and 2023/24 (Budget)**

The Committee received the Report of the Director of Finance and Public Value (DF/23/50) on the County Farms Estate Capital Monitoring (Final Outturn) 2022/23 and Capital Budget 2023/24.

It was noted that total spend in 2022/23 amounted to £1,024,769 and resulted in an underspend against the budget provision of £31,018, which would be carried forward to the 2023/24 budget, thus the balance of capital available to spend in 2023/24 amounted to £781,018.

In response to questions raised by Members, it was noted that:

- In looking at the five-year capital allocation for 2027/28 and the ongoing programme of farmhouse improvement works, the Committee agreed to discuss this further under Part II of the meeting.
- Due to inflationary pressures on the Council, a more flexible approach had been taken this year to reduce ongoing budgets by 25%, with the knowledge that project slippage each year would be available for reallocation.

The Chair wished to record his thanks to everyone involved with the Farms Estate for their hard work.

* **85** **Annual Report 2022/23**

The Committee received the Report of the Director of Finance and Public Value (DF/23/52) incorporating the 32nd Annual Report of the County Farms Estate.

The Annual Report 2022/23 covered the Committee's functions, namely, Financial performance, Estate management performance, and highlighted notable Estate achievements and events throughout the year.

Members commended the Annual Report, which had shown a very successful year for the County Farms Estate, and requested that it be shared more widely across the Council, to possibly include infographics in the future.

* **86** **Management and Restructuring Issues**

The Committee considered the Report of the Head of Digital Transformation and Business Support (Interim) (BSS/23/04) on the County Farms Estate Management and Restructuring issues.

(a) Part Cordwents Farm, Halberton

It was **MOVED** by Councillor Brook, **SECONDED** by Councillor Dewhirst and

RESOLVED that

- (i) the consent for the tenant to place fixtures, fittings, chattels or improvements on the site be expanded from 'a temporary/portable skate park' to 'a temporary/portable skate park or similar teen focused equipment'; and
- (ii) the Halberton Parish Council be granted a five year security of tenure excluded common law tenancy of 0.5 acre or thereabouts of land forming NG Pt 3881 forming part Cordwents Farm, Halberton for the sole use of providing a community growing space, subject to terms being agreed.

(b) Part Nutcombe Farm, Rose Ash and Markhams Farm, Ide

Due to the sensitive and confidential nature of the questions raised, the Committee agreed to consider these matters under Part II of the meeting.

(c) Land at Lower Farm, High Bickington

It was **MOVED** by Councillor Yabsley, **SECONDED** by Councillor Brook and

RESOLVED that the 7.37 hectares (18.21 acres) or thereabouts of barn and land at High Bickington be advertised to let in internal competition between the tenants of Lower Farm, High Bickington; Great Blakewell Farm, Chittlehampton; Lower Northchurch Farm, Yarnscombe; Furze Cottages Farm, Ashreigney; Furze Barton Farm, Ashreigney; and Ten Oaks Farm, Roborough on a six year Farm Business Tenancy (or for a shorter term to co-terminate with the term date of the successful tenant's main holding tenancy) commencing as soon as practically and legally possible, subject to terms being agreed.

* 87 **Exclusion of the Press and Public**

RESOLVED that the press and public be excluded from the meeting for the following items of business under Section 100(A)(4) of the Local Government Act 1972 on the grounds that they involve the likely disclosure of exempt information as defined in Paragraphs 1, 2 and 3 of Schedule 12A of the Act, namely information relating to, and which was likely to reveal the identity of, tenants and information relating to the financial or business affairs of tenants and the County Council and, in accordance with Section 36 of the Freedom of Information Act 2000, by virtue of the fact that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

Agenda Item 13a

4

FARMS ESTATE COMMITTEE

15/05/23

* **88** **Holdings and Tenancies etc.**

(An item taken under Section 100A(4) of the Local Government Act 1972 during which the press and public were excluded, no representations having been received to such consideration under Regulation 5(5) of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012)

(Councillor Yabsley declared a personal interest in respect of item 1(a) relating to Part Nutcombe Farm, Rose Ash by virtue of being the Local Member.)

1. The Committee reconsidered the Report of the Head of Digital Transformation and Business Support (Interim) (BSS/23/04) in respect of the following two farms and raised relevant questions of the Senior Land Agent to enable a decision.

(a) Part Nutcombe Farm, Rose Ash

It was **MOVED** by Councillor Brook, **SECONDED** by Councillor Yabsley and

RESOLVED that

- (i) the tenant's proposed voluntary surrender of NG 0017 extending to 0.78 acres or thereabouts of land be accepted; and
- (ii) that NG 0017 extending to 0.78 acres or thereabouts of land be declared permanently surplus to the operational requirements of the estate so that it can be sold to the neighbouring special purchaser.

(b) Markhams Farm, Ide

It was **MOVED** by Councillor Brook, **SECONDED** by Councillor Berry and

RESOLVED that

- (i) the tenant's proposed early surrender of his tenancy of Markhams Farm and his supplemental tenancy of Part Markhams Farm, be accepted; and
- (ii) the farmhouse, buildings and 111.67 hectares (276.03 acres) or thereabouts of land at Markhams Farm, Ide be advertised to let as an equipped residential progression dairy farm in internal competition between existing tenants of the Estate and on a Farm Business Tenancy for a term of up to 15 years commencing 25 March 2024 and expiring 25 March 2039, subject to terms being agreed.

2. The Committee then considered the Report of the Head of Digital Transformation and Business Support (Interim) (BSS/23/05) on a request for landlord's consent for proposed tenant's improvement.

It was **MOVED** by Councillor Dewhirst, **SECONDED** by Councillor Samuel and

RESOLVED that landlord's consent be granted for the tenant of Coppa Dolla Farm, Denbury to construct a 60' x 45' steel portal frame livestock building, such consent to be subject to the improvement being written down in value to £100 on a straight line basis over a life expectancy of 25 years for a galvanised iron building or 20 years for a painted steel building.

3. The Senior Land Agent then dealt with Members' questions that had been raised but could not be responded to under Part I of the meeting.

NOTES:

1. *Minutes should always be read in association with any Reports for a complete record.*
2. *If the meeting has been webcast, it will be available to view on the [webcasting site](#) for up to 12 months from the date of the meeting*

* **DENOTES DELEGATED MATTER WITH POWER TO ACT**

The Meeting started at 2.15 pm and finished at 3.51 pm

Agenda Item 13a

DEVON COUNTY COUNCIL

COUNCIL/CABINET FORWARD PLAN

In line with the public's general rights of access to information and the promotion of transparency in the way which decisions are taken by or on behalf of the Council, Devon County Council produces a Forward Plan of any Key Decisions to be taken by the Cabinet and any Framework Decisions to be made by the County Council. The Plan normally covers a period of a minimum of four months from the date of publication and is updated every month.

The County Council has defined key decisions as those which by reason of their strategic, political or financial significance or which will have a significant effect on communities in more than one division are to be made by the Cabinet or a Committee of the Cabinet. Framework Decisions are those decisions, which, in line with Article 4 of the Council's Constitution must be made by the County Council.

The Cabinet will, at every meeting, review its forthcoming business and determine which items are to be defined as key decisions and the date of the meeting at which every such decision is to be made, indicating what documents will be considered and where, in line with legislation, any item may exceptionally be considered in the absence of the press and public. The revised Plan will be published with the papers for the meeting. *Where possible the Council will attempt to keep to the dates shown in the Plan. It is possible that on occasion may need to be rescheduled.* Please ensure therefore that you refer to the most up to date Plan.

Click to see an [up to date version of the Forward Plan](#) on the Council's web site at any time.

Also see the website for [Copies of Agenda and Reports of the Cabinet or other Committees of the County Council](#) referred to in this Plan

FORWARD PLAN

All items listed in this Forward Plan will be discussed in public at the relevant meeting, unless otherwise indicated for the reasons shown

Any person who wishes to make representations to the Council/Cabinet about (a) any of the matters proposed for consideration in respect of which a decision is to be made or (b) whether or not they are to be discussed in public or private, as outlined below, may do so in writing, before the designated Date for Decision shown, to The Democratic Services & Scrutiny Secretariat, County Hall, Exeter, EX2 4QD or by email to: members.services@devon.gov.uk

PART A - KEY DECISIONS

(To Be made by the Cabinet)

Date of Decision	Matter for Decision	Consultees	Means of Consultation*	Documents to be considered in making decision	County Council Electoral Division(s) affected by matter
<i>Regular / Annual Matters for Consideration</i>					
14 June 2023	Revenue and Capital Outturn 2022/2023			Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

11 October 2023	Transport Capital Programme 2023/24 and 2024/25: Update and Proposed Allocation	Public, District Councils, Stakeholders and Delivery Partners	LTP 2011 – 2026 consultation, meetings, planning applications and local plan consultation	Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
8 November 2023	Childcare Sufficiency Assessment - Annual Return			Report of the Director of Children and Young Peoples Futures outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
3 December 2023	Target Budget and Service Targets for 2024/2025			Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
9 February 2024	Admission Arrangements and Education Travel Review: Approval to admission arrangements for subsequent academic year			Report of the Head of Education outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

13 March 2024	Flood Risk Management Action Plan 2024/2025 Update on delivery of the 2023/24 programme and approval of schemes for 2024/2025	All other Risk Management Authorities	Liaison through the Devon Flood and Water Management Group	Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
13 March 2024	Adult Social Care - Market Sustainability Plan and Sufficiency Assessment			Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
10 April 2024	County Road Highway Maintenance Capital Budget and Progress on 2023/24 Schemes and Proposals for the 2024/25 Programmes and the On-street Parking Account 2024/25	Public, CIRS Scrutiny, highway maintenance suppliers	Meetings and surveys	Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
	<i>Specific Matters for Consideration</i>				
14 June 2023	Integrated Adult Social Care - Vision and Strategy	All public and service users	Full public and service user engagement process.	Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

14 June 2023	Part II - Agreement to purchase the land at Rutt Lane, Ivybridge for delivery of the new school Part 2 – Para 3 (Financial and Business affairs of 3 rd party)	The new school has been through a planning consultation process. In addition meetings have been attended with the local Parish and Town Council	Planning application. Meetings	Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	Ivybridge
14 June 2023	Hospital Discharge Funding This report may be partially exempt as contains details of the financial and business affairs of a 3 rd party		N/A	Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
12 July 2023	Budget Monitoring - Month 2			Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
12 July 2023	Devolution - Deal for Devon	TBC	TBC	Report of the Chief Executive outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

<p>12 July 2023</p>	<p>Queen Street, Newton Abbot: Pedestrian Enhancement Scheme for Approval</p>	<p>Public, local stakeholders including local businesses and Newton Abbot Town Council, Teignbridge Highways and Traffic Orders Committee</p>	<p>Consultation website and questionnaire, letter drop (~1000 residents, ~150 businesses), webinars, public exhibition in Newton Abbot Library</p>	<p>Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>Newton Abbot North</p>
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<p>Between 12 July 2023 and 11 October 2023</p>	<p>Exeter, Heart of Teignbridge, and Barnstaple, with Bideford and Northam Local Cycling and Walking Infrastructure Plans – For adoption</p>	<p>Stakeholders , public, relevant Highway and Traffic Orders committees</p>	<p>Stakeholder engagement workshops, online DCC ‘Have Your Say’ consultation website, press releases, social media posts, HATOC reports</p>	<p>Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All in Exeter; Ashburton & Buckfastleigh; Barnstaple North; Barnstaple South; Bideford East; Bideford West & Hartland; Bovey Rural; Broadclyst; Chulmleigh & Landkey; Fremington Rural; Ipplepen & The Kerswells; Kingsteignton & Teign Estuary; Newton Abbot North; Newton Abbot South; Northam</p>
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<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 100</p> <p>12 July 2023</p>	<p>Low Carbon Supply Chain Strategy</p>	<p>Environmental Performance Board, Climate Change Standing Overview Group of the Corporate Infrastructure and Regulatory Services Committee, Devon County Council suppliers</p>	<p>Meetings and surveys</p>	<p>Report of the Director of Finance and Public Value, Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>
<p>12 July 2023</p>	<p>Devon County Council's response to the Devon, Cornwall and Isles of Scilly (DCIoS) Climate Adaptation Strategy</p>	<p>N/A DCC is a consultee</p>	<p>N/A</p>	<p>Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>
<p>12 July 2023</p>	<p>Civic University Agreement</p>			<p>Report of the Head of Economy, Enterprise and Skills outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>

12 July 2023	Changes to the Mobile Library Service	Current users of the Mobile Service and general public	Feedback forms & email	Report of the Head of Communities outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
12 July 2023	Commissioning Strategy for Devon Family Hubs			Report of the Director of Children and Young Peoples Futures outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
12 July 2023	Future of the Safeguarding Partnership			Report of the Interim Head of Children's Health and Wellbeing outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	
12 July 2023	Special Guardianship Policy Special Guardianship Policy - Proposal to introduce specific financial packages to foster carers who convert to becoming a Special Guardian.			Report of the Director of Children and Young Peoples Futures outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

<p>12 July 2023</p>	<p>Staying Close Supported Accommodation for Care Experienced Young People Aged 18+</p>	<p>Care Experienced Young People</p>	<p>Workshop at Youth Voice Event – June 2023 Documents to be considered in making decision - DFE Staying Close Bid</p>	<p>Report of the Director of Children and Young Peoples Futures outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>
<p>12 July 2023 Page 102</p>	<p>Tender for Supported Accommodation for Children in Care and Care Leavers Aged 16+</p>	<p>Care Experienced Young People</p>	<p>Workshop at Youth Voice Event – June 2023 Extension of the Supported Living Options for Children Looked After (CLA) & Eligible Care Leavers, Cabinet Report 11 January 2023</p>	<p>Report of the Director of Children and Young Peoples Futures outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>

12 July 2023	Wellbeing Exeter		https://www.devon.gov.uk/haveyoursay/consultations/wellbeing-exeter-cessation-of-contribution/	Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All in Exeter
12 July 2023	Homelessness 18+ prevention		https://www.devon.gov.uk/haveyoursay/consultations/proposal-to-cease-devon-county-councils-integrated-adult-social-care-contribution-to-the-overall-18-homelessness-prevention-fund-and-contract/	Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

<p>12 July 2023</p>	<p>North Devon Link Service</p>		<p>https://www.devon.gov.uk/haveyoursay/consultations/proposed-closure-of-the-north-devon-link-service-in-barnstaple-bideford-and-ilfracombe/</p>	<p>Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All in North Devon</p>
<p>13 September 2023</p>	<p>Budget Monitoring - Month 4</p>			<p>Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>
<p>13 September 2023</p>	<p>Day care centres</p>		<p>TBC</p>	<p>Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	<p>All Divisions</p>
<p>11 October 2023</p>	<p>Bus Service Improvement Plan Schemes</p>	<p>Local Members, Cabinet Member, Public, Stakeholders and Delivery Partners</p>	<p>Public consultation to be held prior to Cabinet meeting</p>	<p>Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.</p>	

8 November 2023	Budget Monitoring - Month 6			Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
13 December 2023	Tarka Trail Willingcott to Knowle Scheme - Phase 2 Buttercombe Lane to Foxhunters – Scheme Approval	Public consultation	Website, online questionnaire, plans in local library	Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	Braunton Rural; Combe Martin Rural; Ilfracombe
10 January 2024	Respite centres		TBC	Report of the Director of Integrated Adult Social Care outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions

PART B -FRAMEWORK DECISIONS
(Requiring approval of the County Council)

Date of Decision	Matter for Decision	Consultees	Means of Consultation**	Documents to be considered in making decision	County Council Electoral Division(s) affected by matter
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14 June 2023	People First Strategy			Report of the Director of People and Culture outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
7 September 2023					
12 July 2023	Corporate Plan for 2023/24 (To includes updates on other Plans)			Report of the Chief Executive outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
7 September 2023					
22 July 2023	Cornwall Council's proposal to join Adopt South West			Report of the Director of Children and Young Peoples Futures outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
September 2023					
16 January 2024	Pay Policy Statement 2024/2025			Report of the Director of People and Culture outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
15 February 2024					

9 February 2024	Revenue Budget, Medium Term Financial Strategy 2024/2025 - 2027/2028 and the Capital Programme for 2024/2025 - 2028/2029			Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
15 February 2024					

PART C - OTHER MATTERS
(i.e. Neither Key Nor Framework Decisions)

Date of Decision	Matter for Decision	Consultees	Means of Consultation**	Documents to be considered in making decision	County Council Electoral Division(s) affected by matter
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Regular / Annual Matters for Consideration

Between 14 June 2023 and 8 May 2025	Standing Items, as necessary (Minutes, References from Committees, Notices of Motion and Registers of Delegated or Urgent Decisions) <i>[NB: Items relating to the letting or occupancy of individual holdings may contain information about, or which is likely to reveal the identity of, an applicant for a holding and about the financial and business affairs of the Council and any prospective or existing tenant that may need to be discussed in the absence of the press and public]</i>	To be considered at the Farms Estates Committee, including any advice of the Council's Agents South West Norse Ltd.		Report of the Director of Transformation and Business Services, Director of Transformation and Business Services outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
Between 14 June 2023 and 8 May 2025					

Between 14 June 2023 and 8 May 2025	Standing Items, as necessary (Minutes, References from Committees, Notices of Motion and Registers of Delegated or Urgent Decisions)	As necessary		Report of the TBC outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
12 July 2023	Public Health Annual Report 2022/2023			Report of the Director of Public Health, Communities and Prosperity outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
12 July 2023	Treasury Management Stewardship Outturn Report	CIRS Scrutiny Committee		Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
13 December 2023	Treasury Management Stewardship Mid Year Report			Report of the Director of Finance and Public Value outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
13 December 2023	Torbay and Devon Safeguarding Adults Partnership - Annual Report			Report of the Chair outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	All Divisions
	Specific Matters for Consideration				

14 June 2023	A386 Mary Tavy – Request for Speed Limit Reduction to 40mph adjacent to Mary Tavy Inn	Parish Council / Local County Councillor	Site Meeting	Report of the Director of Climate Change, Environment and Transport outlining all relevant considerations, information and material including any equality and / or impact assessments, as necessary.	Yelverton Rural
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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

Impact and Equalities Impact Assessment

Assessment of: Proposal to establish a new Special Free School in Ivybridge, South West Devon.

Date: April 2023

1. Description of Project and Background

This Impact Assessment is a working live document which will be updated throughout project delivery.

The Department for Education (DfE) approved, under the Wave 2 Special Education Needs Free School programme, the delivery of a 120 place special free school for learners aged 7-16 years of age with high functioning autism. The submission bid was originally proposed for Plymouth Local Authority but this was extended to Devon County Council on the condition that DCC was able to secure a suitable site at nil cost to the department and that the school would serve learners from both Devon and Plymouth with it being located as close to the border with Plymouth as practicable.

The free school programme will be centrally administered and funded by the DfE but Devon County Council needs to provide the school site.

Funding has been identified in the DCC Medium Term Capital Programme to purchase a site.

Following an extensive land search by South West Norse, a suitable site was identified at Rutt Lane, Ivybridge. The 2.08 ha site is to the south of the B3213 on the eastern edge of Ivybridge Town. Outline planning permission was secured for the school in January 2023.

Further to lengthy negotiations with the Landowners through South West Norse, a site value has been agreed and approval for additional funding is required. funded from the unallocated High Needs Block SEND Capital allocations approved within the Medium Term Capital Programme.

If the site is purchased the DfE will design and construct the new school. Subject to the Secretary of State entering into a Funding Agreement, the

earliest opening date for the new school is September 2025. Once the school is built, Devon County Council will have control of commissioning the new places. The Secretary of State has previously agreed that the school will be established and run by the Special Partnership Trust [Special Partnership Trust - Home](#)

2. Reason for proposed change

Devon, in line with other Local Authorities, has experienced a significant rise in the number of children requiring statutory plans. This has resulted in an over-reliance on the non-maintained and independent sector and pressures on the High Needs Budget. The overarching Devon plan is to reduce the long term reliance on the independent sector. This project forms part of the High Needs Block Safety Valve work to reduce the budget deficit.

3. Aims / objectives, limitations and options going forwards (summary)

The proposal will support the delivery of the following key priorities:

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- All children and young people with SEND are in appropriate educational placements receiving at least a good quality of education, with health and social care support as needed, to achieve their potential;
- Children and young people with SEND are well prepared for the next stage of their education, employment or training and their adult lives;
- Children, wherever possible, are educated in their local communities with their peers;
- Identification, assessment, and support are timely and appropriate to the level and type of need, offering equity for across the county.
- The Local Area fulfils its statutory duties in relation to Education Health and Care Plans.
- Parents and carers of children with SEND report that their children receive the support their children and young people to which they are entitled.

4. People affected, diversity profile and analysis of needs

The 2017-18 SEND Strategic Review identified the shortfall of special school places in Devon with significant pressure on places. This has driven an

over reliance on the independent sector. This proposal will support our sufficiency duty; financial stability; and where possible keep students learning in their local communities.

Since the SEND Strategic Review, Devon has delivered an ambitious programme to increase special school places including 4 new schools and expansions, the former in areas where Children and Young People were previously having to travel long distances to access provision, mainly in Exeter. Despite this investment and plans to deliver additional places in the next two years, Devon's expanded special school estate is forecast to be full due to the rising number of children with plans. This is now being mitigated by management action but there remains the need to disinvest significantly from the independent sector in the medium term.

The number of learners in Devon requiring a statutory plan, after mitigation identified in the High Needs Block Safety Valve and SEND Improvement work, is expected to rise from 7,300 to 9,200 between 2021 and 2026, a 26% increase. The largest primary needs across the County are SEMH, which is forecast to increase by 31%. Autism and Speech, Language and Communication are both expected to rise by 20% over the same period. Current projections identify there will be nearly 1,000 learners in independent school placements at the end of the 2022-23 academic year, nearly 40% of these having a Social, Emotional and Mental Health primary need, the highest numbers being in KS2 – KS4. Learners with an Autism primary need make up over 25% of the independent school cohort and Speech, Language and Communication the next highest at 10%, again with the bulk at KS2 - KS4.

The proposed free school will offer 120 full time equivalent co-educational places for boys and girls aged 7-16 with high functioning autism.

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Stakeholders, their interest and potential impacts

The proposed new special school will be a Free School run by the Special Partnership Trust who the Secretary of State for Education approved as the successful sponsor to establish and run the new school. Pupils aged 7 to 16 years of age with an Education, Health and Care Plan and with high functioning autism who require a specialist school placement would be placed at the school. This proposal will help ensure that children and young people requiring a specialist school placement can have their educational needs met closer to home and within state maintained provision whenever possible. This will reduce reliance on the independent sector and mean that more learners can be educated closer to home, within their community, thus avoiding long journey times to school which can be distressing and disrupt family life. This should increase children and young people's opportunities for social engagement and closer links to their local community. The proposed new Free School will have a direct positive impact on children and their families.

Existing state maintained special schools would not be adversely affected as all Devon special schools are at or near capacity and are forecast to

remain full as the LA continue to disinvest from the independent sector.

6. Additional research used to inform this assessment

The DfE suite of statutory guidance on establishing a free school via the Department's centrally delivered route: [Opening a free school or maths school - GOV.UK \(www.gov.uk\)](https://www.gov.uk/guidance/opening-a-free-school-or-maths-school) will be followed.

Additional legislation considered in bringing forward this proposal:

Town and Country Planning Act 1990

The Plymouth and South West Devon Joint Local Plan adopted March 2019

Academies Act 2010

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7. Description of consultation process and outcomes

An outline planning application (2084/22/OPA) for the new free school was submitted June 2022 and required a 21 day consultation period. The application was granted consent for the provision of a Special School including new two storey teaching block with associated hard and soft landscaping in January 2023.

The successful sponsor, the Special Partnership Trust, will be required to carry out a Section 10 consultation, under the Academies Act 2010, to consult stakeholders on whether they should enter into a Funding Agreement for the new school with the Secretary of State. This consultation gives the local community and other stakeholders the opportunity to learn more about the successful proposer's plans, ethos and vision for the new school and to share their views.

8. Equality analysis

Giving Due Regard to Equality and Human Rights

All statutory requirements will be met and all stakeholders consulted in accordance with DfE statutory guidance and legislation.

The proposal is in line with the policies set out in Devon County Council's Education Infrastructure Plan to 2033 to support sustainable, high quality provision that maximises accessibility, meets local needs and recognises the needs generated by planned development in specific localities, tackles inequalities for vulnerable pupils but also recognises the needs of a changing population, employment and growth opportunities.

Admissions will be managed in accordance with the Childrens and Families Act 2014 and the Special educational needs and disability regulations 2014.

Characteristics	Potential or actual issues for this group.	<p>How will the project / service / policy / activity:</p> <ul style="list-style-type: none"> • eliminate or reduce the potential for direct or indirect discrimination, harassment or disadvantage, where necessary. • advance equality (meet needs / ensure access, encourage participation, make adjustments for disabled people, 'close gaps'). • foster good relations between groups (tackled prejudice and promoted understanding), if relevant? <p>In what way do you consider any negative consequences to be reasonable and proportionate in order to achieve a legitimate aim?</p>
All residents (include generic equality provisions)	Impact to children and young people, parents/carers and the community of Ivybridge	<p>Positive impact on learners and their parents/carers with high functioning autism enabling children and young people to be educated closer to home, reducing journey times and educated within the state funded sector.</p> <p>There will be an increase in traffic to and from the school site, which may affect residents. A School Travel Plan will be published to encourage sustainable travel so far as possible. Home to School transport will be provided by DCC in accordance with the home to school transport policy; buses and coaches are cleaner than cars on a per passenger basis.</p>
Age	7-16 years of age	Non applicable. The provisions on age discrimination do not apply.
Disability (incl. sensory, mobility, mental health, learning disability, neurodiversity, long term ill health) and carers of disabled people	The school will be designed in consideration of the Equality Act 2010.	Positive. The project will be designed in consideration of the Equality Act 2010 and guidance provided in BS 8300, taking into consideration the diverse needs of all building users with the aim of ensuring equal access for all, where practical. All schools have duties under the Equality Act 2010 towards individual disabled children and young people and must make reasonable adjustments to prevent them being put at a substantial disadvantage.
Culture and ethnicity: nationality/national origin, ethnic origin/race, skin colour, religion and belief	The new school will be for children and parents of all faiths, belief (including lack of religion or belief), race and ethnicity.	Positive. The new special free school will impact positively on children with high functioning autism regardless of race, culture, ethnicity, nationality, religion or beliefs. Admission to the school will be in accord with the Special Educational Needs Code of Practice and the responsible body will not discriminate in the arrangements it makes for deciding who is offered

Characteristics	Potential or actual issues for this group.	<p>How will the project / service / policy / activity:</p> <ul style="list-style-type: none"> • eliminate or reduce the potential for direct or indirect discrimination, harassment or disadvantage, where necessary. • advance equality (meet needs / ensure access, encourage participation, make adjustments for disabled people, 'close gaps'). • foster good relations between groups (tackled prejudice and promoted understanding), if relevant? <p>In what way do you consider any negative consequences to be reasonable and proportionate in order to achieve a legitimate aim?</p>
		<p>admission as a pupil.</p> <p>Schools have wider duties to prevent discrimination, to promote equality of opportunity, tolerance and foster good relations.</p>
Sex, gender and gender identity (including men, women, non-binary and transgender people), and pregnancy and maternity (including women's right to breastfeed)	Non applicable.	Positive. The commission of the new special free school will impact equally upon all children with high functioning autism. The new Free School will be co-educational with the expectation it is opened with all genders established in the school.
Sexual orientation and marriage/civil partnership	Neutral.	Neutral. All schools are required to have equalities policies and address issues on sexual orientation openly and positively. Marriage and Civil Partnerships: non applicable.
Other relevant socio-economic factors such as family size/single people/lone parents, income/deprivation, housing, education and skills, literacy, sub-cultures, 'digital exclusion', access to transport options, rural/urban	Devon County Council's Education Infrastructure Plan supports sustainable, high quality provision that maximises accessibility, meets local needs and recognises the needs generated by planned development in specific localities, tackles inequalities for vulnerable pupils but also recognises the	This proposal will provide increased provision for learners with an EHCP. DCC has made a commitment to delivering increased SEN provision to meet increasing demand and reduce its reliance on the independent special school sector.

Characteristics	Potential or actual issues for this group.	<p>How will the project / service / policy / activity:</p> <ul style="list-style-type: none"> • eliminate or reduce the potential for direct or indirect discrimination, harassment or disadvantage, where necessary. • advance equality (meet needs / ensure access, encourage participation, make adjustments for disabled people, 'close gaps'). • foster good relations between groups (tackled prejudice and promoted understanding), if relevant? <p>In what way do you consider any negative consequences to be reasonable and proportionate in order to achieve a legitimate aim?</p>
	<p>needs of a changing population, employment and growth opportunities . It supports local schools for local children thus minimising the reliance on school transport and environmental impact.</p>	

9. Human rights considerations

Devon County Council has a statutory duty to provide sufficient education places. This proposal will have a positive impact on learners and their families, supporting more children to attend a school closer to their local community, reducing long journey times to school which can result in distress and disruption to family life.

10. Environmental analysis

Outline planning consent has been granted for the new school. The development application was accompanied by an ecology survey which has found no adverse impact on protected species and which contains recommendations to mitigate the impact during construction and achieve a biodiversity net gain within the site. The biodiversity net gain will be achieved by the retention and enhancement of existing habitats supplemented by additional planning and the incorporation of features that will encourage increased biodiversity into the design.

A carbon reduction statement was submitted as part of the outline planning application that demonstrates that the detailed design and layout will be heavily influenced by a drive towards reducing energy load, maximising controlled natural heating, cooling, lighting and reducing the heat loss area. Provision of renewable energy sources will be reviewed to minimise energy loss with full details submitted at Reserved Matters stage.

The school will be subject to a further Reserved Matters planning application and will be required to meet the validation requirements of the Planning Authority.

A School Travel Plan will be agreed setting out how the school will promote safer, active and sustainable travel to and from school with the aim of reducing traffic congestion and parking outside of school so far as is possible. The location of the railway station may provide staff with the benefit from additional public transport provision in order to travel to work.

11. Economic analysis

	Describe any actual or potential negative consequences.	Describe any actual or potential neutral or positive outcomes.
Impact on knowledge and skills:	No discernible impact.	
Impact on employment levels:	The development of the site and the operation of the new special free school will create jobs in the local area requiring various levels of qualifications and skills.	The school will create new employment opportunities for teachers, support staff and ancillary staff.
Impact on local business:	A school site has secured outline consent.	The additional employment generated from the proposed school will support and have a positive impact on the existing town centre.

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2. Describe linkages or conflicts between social, environmental and economic impacts (Combined Impacts) and how will the economic, social and environmental well-being of the relevant area be improved through what is being proposed?

This proposal will provide additional special need places. The increase in places is in line with the County Council's financial strategy to reduce reliance on independent school places. It will mean that learners can be educated closer to home, within their community, thus avoiding long journey times which can impact on learners' education and quality of life. The construction and operation of the school will bring wider economic benefits to the community through increased employment opportunities. Environmental impacts will be considered and any adverse impacts mitigated as far as is possible through the planning process. A School Travel Plan will also be agreed to minimise the impact on the local community of traffic congestion and parking at school drop-off/pick up times once the school is operational. The combined overall impacts are seen to be positive.