



You can view the agenda on the [website](#)
or use a smart phone camera and scan the code

To: The Chair and Members
of the South Hams
Highways and Traffic
Orders Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

Date: 17 June 2021

Contact: Fiona Rutley 01392 382305
Email: fiona.rutley@devon.gov.uk

SOUTH HAMS HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Friday, 25th June, 2021

A meeting of the South Hams Highways and Traffic Orders Committee is to be held on the above date at 10.30 am at the Committee Suite - County Hall to consider the following matters.

Phil Norrey
Chief Executive

A G E N D A

PART 1 - OPEN COMMITTEE

- 1 Apologies for Absence
- 2 Election of Chair

(NB: In accordance with the County Council's Constitution, The Chair and Vice Chair must be County Councillors. County and District Councillors may vote)

- 3 Election of Vice-Chair

(NB: In accordance with the County Council's Constitution, The Chair and Vice Chair must be County Councillors. County and District Councillors may vote).

4 Minutes (Pages 1 - 4)

Minutes of the meeting held on 19 February 2021, attached.

5 Items Requiring Urgent Attention

Items which in the opinion of the Chair should be considered at the meeting as matters of urgency.

6 Member Training/Induction

Presentation by the Chief Officer for Highways, Infrastructure Development and Waste.

7 Totnes, Residential Parking (Council minute 368, 29 April 2021)

Presentation by the Chief Officer for Highways, Infrastructure Development and Waste, following a question to Council by Councillor Hodgson.

. (Electoral Division: Totnes & Dartington)

MATTERS FOR DECISION

8 Totnes, Western Bypass Crossing at Plymouth Road (Pages 5 - 10)

Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/21/23)

(Electoral Division: Totnes & Dartington)

STANDING ITEMS

MATTERS FOR INFORMATION

9 Dates for Future HATOC Meetings

Please use link below for County Council Calendar of Meetings
<http://democracy.devon.gov.uk/mgCalendarMonthView.aspx?GL=1&bcr=1>

Please check link regarding meeting arrangements/venue in the current situation:-

15 October 2021 at 10.30am and
18 February 2022 at 10.30am.

PART II - ITEMS WHICH MAY BE TAKEN IN THE ABSENCE OF THE PUBLIC AND PRESS ON THE GROUNDS THAT EXEMPT INFORMATION MAY BE DISCLOSED

-

Members are reminded that Part II Reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s). They need to be disposed of carefully and should be returned to the Democratic Services Officer at the conclusion of the meeting for disposal.

MEETINGS INFORMATION AND NOTES FOR VISITORS

Getting to County Hall and Notes for Visitors

For SatNav purposes, the postcode for County Hall is EX2 4QD

[Further information about how to get to County Hall](#) gives information on visitor parking at County Hall and bus routes.

Exeter has an excellent network of dedicated cycle routes. For further information see the [Travel Devon webpages](#).

The nearest mainline railway stations are Exeter Central (5 minutes from the High Street), St David's and St Thomas. All have regular bus services to the High Street.

Visitors to County Hall are asked to report to Main Reception on arrival. If visitors have any specific requirements, please contact reception on 01392 382504 beforehand.

Membership of a Committee

For full details of the Membership of a Committee, please [visit the Committee page](#) on the website and click on the name of the Committee you wish to see.

Committee Terms of Reference

For the terms of reference for any Committee, please [visit the Committee page](#) on the website and click on the name of the Committee. Under purpose of Committee, the terms of reference will be listed. Terms of reference for all Committees are also detailed within Section 3b of [the Council's Constitution](#).

Access to Information

Any person wishing to inspect any minutes, reports or background papers relating to an item on the agenda should contact the Clerk of the Meeting. To find this, [visit the Committee page](#) on the website and find the Committee. Under contact information (at the bottom of the page) the Clerk's name and contact details will be present. All [agenda, reports and minutes of any Committee are published on the Website](#)

Public Participation

The Council operates a Public Participation Scheme where members of the public can interact with various Committee meetings in a number of ways. For full details of whether or how you can participate in a meeting, please [look at the Public Participation Scheme](#) or contact the Clerk for the meeting.

In relation to Highways and Traffic Orders Committees, any member of the District Council or a Town or Parish Councillor for the area covered by the HATOC who is not a member of the Committee, may attend and speak to any item on the Agenda with the consent of the Committee, having given 24 hours' notice.

Webcasting, Recording or Reporting of Meetings and Proceedings

The proceedings of any meeting may be recorded and / or broadcasted live, apart from any confidential items which may need to be considered in the absence of the press and public. For more information [go to our webcasting pages](#)

Anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chair. Filming must be done as unobtrusively as possible without additional lighting; focusing only on those actively participating in the meeting and having regard to the wishes of others present who may not wish to be filmed. Anyone wishing to film proceedings is asked to advise the Chair or the Democratic Services Officer in attendance.

Members of the public may also use social media to report on proceedings.

Declarations of Interest for Members of the Council

It is to be noted that Members of the Council must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

WiFi

An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall.

Fire

In the event of the fire alarm sounding, leave the building immediately by the nearest available exit following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings; do not use the lifts; and do not re-enter the building until told to do so. Assemble either on the cobbled car parking area adjacent to the administrative buildings or in the car park behind Bellair.

First Aid

Contact Main Reception (Extension 2504) for a trained first aider.

Mobile Phones

Please switch off all mobile phones before entering the Committee Room or Council Chamber

Alternative Formats

If anyone needs a copy of an Agenda and/or a Report in another format (e.g. large print, audio tape, Braille or other languages), please contact the Customer Service Centre on 0345 155 1015 or email: committee@devon.gov.uk or write to the Democratic and Scrutiny Secretariat in G31, County Hall, Exeter, EX2 4QD.

Induction Loop available



SOUTH HAMS HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

19 February 2021

Present:-

Councillors J Brazil, R Croad (Chair), J Hawkins, J Hodgson and R Hosking

South Hams District Council

Councillors H Reeve and P Smerdon

Devon Association of Local Councils

Councillor L Granados (non-voting)

Apologies:-

Councillors R Gilbert and J Hart

* **97** **Minutes**

RESOLVED that the minutes of the meeting held on 6 November 2020 be signed as a correct record.

* **98** **A379 Planned Road Closures**

(An item taken under Section 100B(4) of the Local Government Act 1972).

(Mr Grahamslaw, local resident, attended and spoke to this item with the consent of the Committee, regarding local concerns at the impact of traffic speeds and volumes using minor roads, including through villages, as diversion routes).

The Chair had decided that the Committee should consider this item as a matter of urgency, in order to appraise members of traffic management issues and local concerns regarding ongoing planned A379 road closures.

The local County Councillor supported local residents' road safety and other concerns as highlighted:-

-ongoing road closures of the main arterial A379 had a serious speed and volume impact on the local area, particularly West Charleton to Frogmore, through the village of Sherford and also Chillington;

-narrow minor routes and village centres with no street lighting/pavements; were unsuitable as diversion routes;

- some HGV drivers were reluctant to use alternative A roads due to longer diversions;

Agenda Item 4

2

SOUTH HAMS HIGHWAYS AND TRAFFIC ORDERS COMMITTEE
19/02/21

-improved and wider communication and signage should be considered;

-that the A379 road closures were protracted.

Other HATOC Members also recognised these concerns as an issue, suggesting separate diversion routes for eastward and westward (Kingsbridge/Dartmouth) traffic could alleviate some of the congestion problems.

Officers advised that identifying suitable diversion routes was a difficulty in some locations, particularly in rural areas.

The Committee noted that a written formal Officer response would be provided to Mr Grahamslaw, which could then be considered with the local County Councillor.

* 99 **Totnes Town Centre Parking During Covid-19 Lockdown**

(An item taken under Section 100B(4) of the Local Government Act 1972).

The Chair had decided that the Committee should consider this item as a matter of urgency at the request of Councillor Hodgson, local County Councillor due to very recent discussions she had had with South Hams District Council on this matter.

The local County Councillor reported on residents' parking issues within the Totnes town centre area, exacerbated by the current Covid-19 lockdown. This had resulted in more residents currently working from home, with increased demand for parking places in the general vicinity of their homes. Also, during the current lockdown period, Totnes town centre car parks were being used far less by shoppers etc, with a number of unused parking spaces (including on market days).

The local County Councillor had approached South Hams District Council to request they consider allowing local residents to use these car parks free of charge during lockdown only, to help alleviate the additional pandemic pressures placed upon many families at the present time. A parking dispensation had been granted to them during the first lockdown. However, she had been advised that this was no longer an available option.

Members of this Committee whilst sympathetic towards the local County Councillor's viewpoint, considered that car park issues were a District Council responsibility and it was suggested that Members of this Committee who were also District Councillors could make further representations direct.

* 100 **Local Waiting Restriction Programme**

The Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/21/6) and supplementary information, following statutory consultation resulting from reviewing and rationalising existing parking arrangements.

Appendix I and the supplementary information to the Report summarised the proposals advertised.

Appendix II detailed objections/representations received and the County Council's response/recommendations, which Local County Councillors were content with.

It was **MOVED** by Councillor Hawkins and **SECONDED** by Councillor Croad and

RESOLVED:

(a) that the work on the local waiting restriction programme be noted; and

(b) that the recommendations contained in Appendix II to Report (HIW/21/6) be approved.

* 101 **Actions Taken Under Delegated Powers**

The Committee received the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/21/7), setting out action taken under delegated powers on advertised Traffic Regulation Orders since the last meeting.

It was **MOVED** by Councillor Hodgson and **SECONDED** by Councillor Croad and

RESOLVED: that Report (HIW/21/7) be noted.

* 102 **Dates for Future HATOC Meetings**

Members noted the dates of future meetings, in line with the Councils calendar;

<http://democracy.devon.gov.uk/mgCalendarMonthView.aspx?GL=1&bcr=1>

Meetings to be held at 10.30am. Please check venue in the current situation:-
2021/22:

Friday 25 June 2021

Friday 15 October 2021

Friday 18 February 2022.

Agenda Item 4

4

SOUTH HAMS HIGHWAYS AND TRAFFIC ORDERS COMMITTEE
19/02/21

NOTES:

1. *Minutes should always be read in association with any Reports for a complete record.*
2. *If the meeting has been webcast, it will be available to view on the [webcasting site](#) for up to 12 months from the date of the meeting*

***DENOTES DELEGATED MATTER WITH POWER TO ACT**

The Meeting started at 10.30 am and finished at 11.11 am

Western Bypass Crossing at Plymouth Road, Totnes

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendation is subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that in light of the impact on traffic delays and air quality a scheme to introduce a signal controlled crossing on the north arm of the junction between the Western Bypass and Plymouth Road in Totnes is not progressed.

1. Background/Introduction

At the HATOC meeting on 23 November 2018 a petition was presented requesting an additional signal-controlled crossing on the north arm of the junction between the Western Bypass and Plymouth Road in Totnes. A report was then brought to the meeting on 5 April where it was resolved that the addition of a straight through crossing be investigated, which would enable pedestrians to cross in one movement. It was accepted that this would have an impact on traffic flows through the junction.

2. Main Text/Proposal

The junction of Plymouth Road and the Western Bypass in Totnes is controlled by traffic signals. A signal-controlled crossing point on the south side of the junction was installed as a part of the Casualty Severity Reduction Scheme programme in 2006 to allow pedestrians to cross the Western Bypass safely. There are existing central traffic islands which allows pedestrians to cross the Western Bypass in two movements on both sides of the junction. The current layout is shown in Appendix I.

There is a pedestrian link from Collapark and Paige Adams Road that connects to the west side of the Western Bypass just to the north of the junction. Residents using this link and wishing to walk into Totnes either need to cross Plymouth Road first to access the signal-controlled crossing on the south side of the junction or cross on the north side using the central island.

Mrs Lawson presented a petition of 64 signatures to the meeting of this Committee on 23 November 2018 following a collision on 1 October 2018 which occurred when an 11 year old boy was crossing the Western Bypass on the north side the traffic signals and was hit by a vehicle. The petition asked for an additional signal-controlled crossing on the north side of the junction. There have been no other collisions recorded at or near this junction in the past five years. In order to target funding where there is the greatest need sites are normally prioritised under the County Council's Casualty Severity Reduction (CSR) programme where they have 5 five or more injury collisions recorded within a 30 metre radius within a five year period.

Agenda Item 8

A scheme has now been developed by WSP, with single straight-across crossings on both sides of the junction, this is shown in Appendix II. The impact of this scheme has been assessed.

Due to the longer pedestrian clearance times associated with single straight-across crossings traffic would be held on a red signal for longer and therefore junction capacity will be reduced. This is likely to mean that there will be greater delays in traffic flows at peak times, resulting in longer queues. Details of the forecast impact on vehicle delays and queuing will be presented at the Committee.

3. Options/Alternatives

The current signal arrangement has reached the end of its planned life and is due for replacement.

At this stage the options are:

- (a) Replace the existing signals, as they are, as a part of the planned maintenance programme.
- (b) Pursue the design developed by WSP to allow a scheme to be implemented when funding becomes available.

4. Consultations/Representations/Technical Data

A letter and petition with 64 signatures was handed to the HATOC chairman at the meeting on 23 November.

Members resolved to investigate this option at the South Hams HATOC on 5 April 2019.

5. Financial Considerations

The casualty record does not justify the funding of a scheme from the Casualty Reduction Programme,

The current signal arrangement has reached the end of its planned life and is due for replacement at a cost of £30,000. If a scheme was to be progressed as in Appendix II to be implemented in conjunction with the replacement the additional costs would be £138,000.

Currently section 106 budgets that may be available to fund the additional costs total £95,381.

6. Environmental Impact Considerations

The identified scheme would allow pedestrians to cross the southbound and northbound traffic lanes in one go, improving pedestrian access across the Western Bypass. However, it would have a substantial impact on traffic flows and would increase traffic congestion and emissions from stationary traffic impacting on air quality.

7. Equality Considerations

The identified scheme would have a positive benefit for pedestrians as it will aid crossing of this junction on the northern side. However, it would have a negative impact for car drivers as it will cause additional delays for traffic movements at the junction.

8. Legal Considerations

There are no specific legal considerations.

9. Risk Management Considerations

In her petition Anthea Lawson requests that action be taken before another collision occurs. There have been no other recorded pedestrian collisions at this junction in the past five years.

Adding additional pedestrian phases to this junction would increase the delays for traffic and increase traffic congestion on the Western Bypass impacting on air quality.

10. Public Health Impact

Changing the pedestrian crossing facilities at this junction may increase the number pedestrian journeys from the Plymouth Road area into Totnes.

11. Summary

This report outlines a scheme to provide a separate signal controlled crossing on the northern side of the Western Bypass at its junction with Plymouth Road.

The casualty record does not justify the funding of a scheme from the Casualty Reduction Programme. Funding could come from a mixture of s106 funding and signal maintenance budgets, although this may not be sufficient to fund the whole of the scheme, and would mean that the s106 funding is not available for other schemes in the community.

As the scheme would result in greater delays in traffic flows at peak times, resulting in longer queues and impacting on air quality, on balance it is recommended that the scheme is not progressed.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: Totnes & Dartington

Agenda Item 8

Local Government Act 1972: List of Background Papers

Contact for enquiries: John Fewings

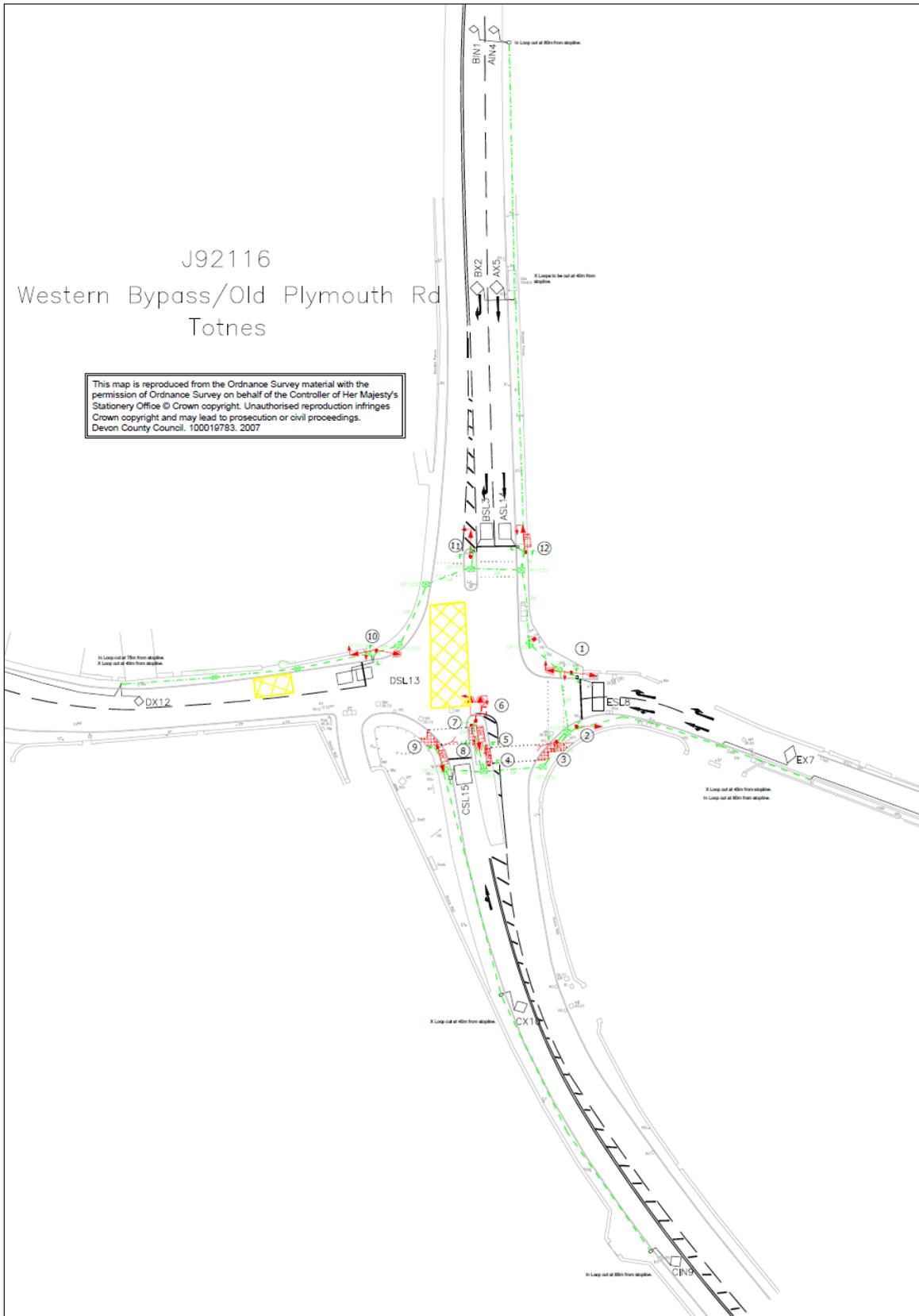
Room No: Ryefields

Tel No: 01392 383000

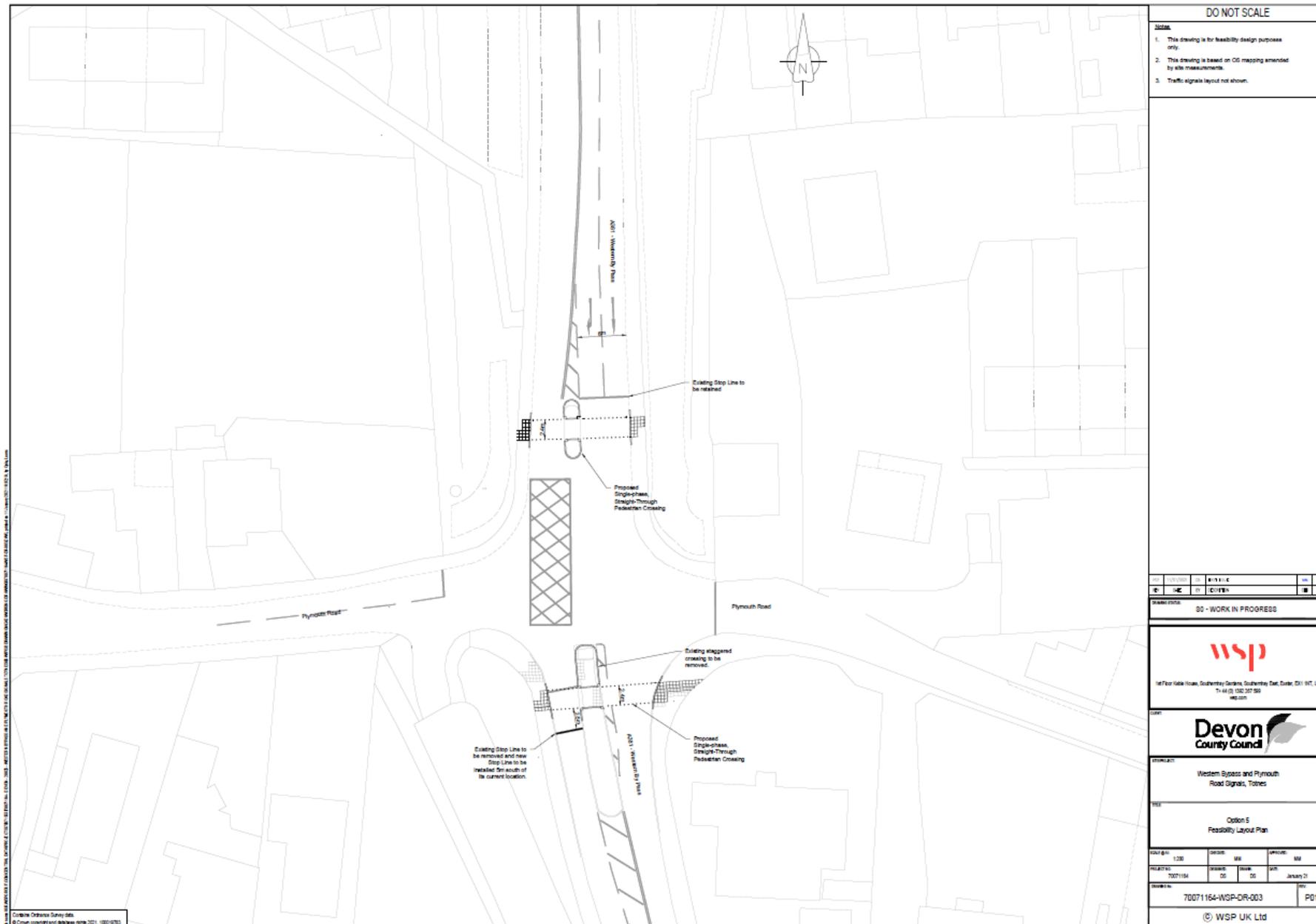
Background Paper	Date	File Ref.
Nil		

jf020621shh
sc/cr/Western Bypass Crossing at Plymouth Road Totnes
04 170621

Plan of current junction layout



Proposed junction layout



DO NOT SCALE			
<p>Notes:</p> <ol style="list-style-type: none"> This drawing is for feasibility design purpose only. This drawing is based on OS mapping amended by site measurements. Traffic signals layout not shown. 			
<p>WSP 1st Floor Mill House, Southway Gardens, Southway East, Exeter, Devon, EX1 1BT, UK Tel: +44 (0) 1392 267 500 www.wsp.com</p>			
<p>Devon County Council</p>			
<p>Western Bypass and Plymouth Road Signals, Tolnes</p>			
<p>Option 5 Feasibility Layout Plan</p>			
DATE:	1:25	DATE:	1/16
PROJECT NO:	70071164	SCALE:	AS SHOWN
DATE:	16/01/21	BY:	PD1
70071164-WSP-DR-003			PD1
© WSP UK Ltd			

Consultation Survey data.
© Crown copyright and database right 2021. 100019763