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To: The Chair and Members
of the Torridge Highways
and Traffic Orders
Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

Date: 11 June 2021

Contact: Gerry Rufolo, 01392 382299

Email: gerry.rufolo@devon.gov.uk

TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Monday, 21st June, 2021

A meeting of the Torridge Highways and Traffic Orders Committee is to be held on the above date at 10.30 am at County Hall, Committee Suite, Exeter to consider the following matters.

Phil Norrey
Chief Executive

A G E N D A

PART 1 OPEN COMMITTEE

- 1 Apologies for Absence
- 2 Election of Chair and Vice Chair

In accordance with the County Council's Constitution, the Chair and Vice Chair must be County Councillors.

- 3 Minutes (Pages 1 - 6)

Minutes of the meeting held on 5 March 2021, attached

- 4 Items Requiring Urgent Attention

Items which in the opinion of the Chairman should be considered at the meeting as matters of urgency.

MATTERS FOR DECISION

5 Member Training

Presentation by the Chief Officer for Highways, Infrastructure Development and Waste

6 A39 Bucks Cross Safety Assessment (Pages 7 - 10)

Report of the Head of Planning, Transportation and Environment (PTE/21/21), attached

*Electoral Divisions(s): Bideford West &
Hartland*

7 Requests for Updates: Bideford East Division

(In accordance with Standing Order 23(2) Councillor Hellyer has asked that the Committee consider the following requests)

(a) Traffic counts for Meddon Street, Old Town, Pitt lane and the High Street and request for a review following incidents in Meddon Street.

(b) Report on a piece of land in Meddon Street to facilitate access across to a residential property.

(c) New double yellow lines in a stretch of Torrington Lane to reserve the visibility splay.

(d) Information on a DYL previously authorised in Northam Road, adjacent to the Kenwith Valley reserve.

(e) Information on an authorised new sign in Monkleigh paid via the Local Member's Budget which has not been erected.

(f) Use of the Dragon Patcher to be based in Copstone and assurance that the jobs previously requested would be prioritised e.g. The Pill, Bideford.

(g) Proposal for new Tactile Slabs to be installed by the Lundy building on the Bideford Quay similar to those previously installed on the other side by the HSBC.

MATTERS FOR INFORMATION

8 Delegated Powers (Pages 11 - 12)

Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/21/32), attached

9 Dates of Future Meetings

8 October 2021 and 3 February 2022

**PART II - ITEMS WHICH IN THE OPINION OF THE CHAIRMAN MAY BE
TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC**

Nil

Members are reminded that Part II Reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s). They need to be disposed of carefully and should be returned to the Democratic Services Officer at the conclusion of the meeting for disposal.

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Induction Loop available



TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

5 March 2021

Present:-

Councillors L Hellyer (Chair), B Parsons, T Inch and A Saywell

Devon Association of Local Councils

Councillor R Cragie

Members attending in accordance with Standing Orders 8 and 25

Councillors P Hames and C Phillips

Apologies

Councillors A Eastman, J Mckenzie and R Wiseman

* 80

Minutes

RESOLVED that the Minutes of the Meeting held on 8 October 2019 be signed as a correct record.

* 81

Items Requiring Urgent Attention

There was no item raised as a matter of urgency.

* 82

Local Waiting Restriction Programme

The Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/21/13) on submissions in response to statutory consultation on proposed restrictions in the Torridge area, as part of the local waiting restriction programme.

A list of requests for new or amended waiting restrictions for the Torridge area had been collated and proposals drafted. Officers had consulted the relevant local County Councillors and Chair/Vice Chair before advertisement from 7 January 2021 until 11 February 2021.

A summary of the proposals advertised were outlined in Appendix I of the Report with the associated plans.

Proposals which had not attracted objections would be implemented and the proposals that had attracted objections were detailed in Appendix II to the Report with recommendations for each location.

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TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

5/03/21

The local Members were supportive of all the proposals within their respective Divisions. The local Member referred to the small island at the Buckland Road proposal and its possible removal in the future.

It was **MOVED** by Councillor A Saywell and **SECONDED** by Councillor L Hellyer and

RESOLVED

(a) that the work on the local waiting restriction programme be noted; and

(b) that the recommendations contained in Appendix II to this Report be agreed.

* 83

Various Matters Bideford East

(In accordance with Standing Order 23(2) Councillor L Hellyer had requested that the Committee consider the following matters)

(a) Mill Street Traffic Order

The local Traffic Engineer reported that proposals were being drawn up and would be included in the next Local Waiting Restrictions Programme for consideration by the Committee in due course.

(b) Clear Street Charter for Bideford

The Chair reported on this Charter which had been introduced in Exeter and referred to obstructions particularly for people with limited vision in Bideford created by shop/business owners' 'A' Boards and the need for publicity and education in this regard. The local Neighbourhood Highway Manager reported that enforcement action was taken on occasion and this was a re-occurring problem and that he would investigate the options available with a view to more publicity/education.

(c) B3232 Barnstaple to Torrington Road

The Chair reported that this issue had been resolved.

(d) Situation in Alverdiscott Road, outside East-the-Water School, Bideford

The Chair referred to congestion around the School particularly during peak drop-off and pick-up times and the need for consideration of a pedestrian crossing or other measures. The School was doing its best to encourage walking but this was not possible for all families. The Neighbourhood Highway Manager would investigate the available options.

(e) Cycling Routes in Torridge

(Councillor Hames attended in accordance with Standing Order 25 and spoke to the item relating to Cycle Routes in Torridge and proposed three priority routes)

The Head of Planning, Transportation and Environment reported that earlier this year the Corporate Infrastructure and Regulatory Services Scrutiny Committee considered a report on the County Council's approach to Active Travel. The report set out the County's progress in delivering the Cycling and Multi-Use Trail Strategy, provided updates on national policy and emerging design guidance and looked ahead to how this might impact on the planning and prioritisation of future infrastructure schemes.

The report highlighted the County Council's priorities for northern Devon, which included in terms of the strategic leisure trails, the remaining sections of the Tarka Trail between Meeth and Hatherleigh and between Knowle and Willingcott which in combination with the completion of the Ruby Way between Hatherleigh and Holsworthy would mean that most of the major market towns of West Devon, Torridge and North Devon were connected by long distance leisure routes.

Recognising the limited funding available and the long list of urban and rural aspirational routes being promoted by communities across Devon, the Scrutiny Committee had resolved to ask Cabinet to develop policy which supported local people to develop and realise cycle and multi-use trails in local areas and to include scrutiny where appropriate in the development of policy.

On March 10th Cabinet would be asked to authorise Officers and the Cabinet Member for Highway Management to refresh the Cycling and Multi Use Trail Strategy and develop policy to enable local people to be actively involved in the delivery of Multi-Use Trails;

If approved, over the next 12 months the Cycling and Multi Use Trail Strategy would be refreshed to respond positively to the Government's recent publications '*Gear Change: a bold vision for cycling and walking*' and '*Local Transport Note 1/20 Cycle Infrastructure Design*' documents. The updated strategy would also incorporate policy to support local aspirations.

While Local Cycling and Walking Infrastructure Plans (LCWIPs) were being encouraged by Government, they were resource intensive and costly to develop. An LCWIP had been in development for Exeter and Teignbridge District Council had funded an LCWIP light version for the Heart of Teignbridge (Newton Abbot). With significant growth and potential for contributions to be secured in Bideford/Northam, Officers would also seek to work with the District, Town Councils and engage with community groups to develop a cycling and walking plan for the Bideford/Northam urban network.

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TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE
5/03/21

The Head of Service also reported on the routes referred to by Councillor Hames in regard to the Kenwith Valley, Brunswick Wharf and Chircombe Lane routes and local issues involved and on which he could update the local Torridge, Northam/Bideford Active Travel Group.

Members also referred to the extensive work underway and the priorities across the County.

(f) Traffic Situation to be reviewed outside East the Water School, Alverdiscott Road, Bideford

(Referred to at (d) above)

(g) Traffic and Parking Situation to be reviewed in Torridge Lane and adjoining streets

The Chair referred to issues in the area. Officers agreed that the Traffic Management Team would review this as part of the next Local Restrictions Programme.

(h) Street Lighting in Old Barnstaple Road and Mines Road (i) Pedestrian crossing on the A386

The Chair reported that the Bideford Town Council had referred to this within their Town Centre Plan and had written to the Chief Officer. The Neighbourhood Highway Manager would liaise with Planning, Transportation and Environment Officers in regard to additional lighting associated with proposed housing development in the area.

(j) Littleham Parish Council: Request for 30mph sign as you approach the village from Moorhead

(Councillor C Phillips attended in accordance with Standing Order 25 and spoke to this item)

The Neighbourhood Highway Manager undertook to refer this request to the Speed Compliance Action Review Forum (SCARF) process.

(k) Landcross Parish Council have requested: (i) the replacement of the broken VAS at the approach to Landcross bridge; (ii) a VAS on the Weare Giffard Straight (A386); and (iii) signage review at the Weare Giffard junction on the A386 and the sign to the approach from Landcross where it is suggested is too close to the junction and does not give sufficient warning and there is no sign as you approach from Torrington (l) Drainage in Torrington Lane

(Councillor C Phillips attended in accordance with Standing Order 25 and spoke to this item)

Officers undertook to liaise with Councillor Phillips and undertook that the local Neighbourhood Highway Team would review the issues and options available.

(I) Drainage in Torrington Lane

The Chair reported on a statement from a local resident on drainage and associated flood problems over recent years and that Officers were aware of the problems which were being addressed.

* 84 **Holsworthy Rural and other matters**

(In accordance with Standing Order 23(2) Councillor B Parsons had requested that the Committee consider the following matters)

(a) Clawton Road Safety

The local Member reported on local school safety and highway maintenance issues (Holsworthy A388) and proposed resurfacing in the next financial year. Concerns in relation to speed had been referred to the Speed Compliance Action Review Forum process.

(b) Bend at Ruxhill, near Shebbear

Councillor Parsons referred to representations from the local District Councillor and existing Regulations in regard to warning signs relating to sharp bends and the need for amendment of the guidance.

(c) Buckland Brewer: Signage and SWW

The local Member referred to the need to involve local members during the notice period and consideration of alternative routes in regard to utility works.

* 85 **State of Disrepair of Torridge Roads/A39**

(In accordance with Standing Order 23(2) Councillor McKenzie had requested that the Committee consider this matter)

The Chair reported on the concerns from Councillor McKenzie on the state of repair of the road A39 Hayward towards Abbotsham/Manteo Way. The Neighbourhood Highway Manager reported that resurfacing work was programmed for the next financial year and in the interim repairs would be carried out in regard to potholes which represented a safety defect and he would liaise with the adjacent Neighbourhood Manager (North Devon).

* 86 **Footpaths/pavements and Long-term Maintenance of minor rural roads**

This item was withdrawn by Councillor A Saywell as the issues had been addressed in the preceding Minutes.

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TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE
5/03/21

* **87** **Delegated Powers**

The Committee noted the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/21/14) on actions taken under delegated powers since the last meeting.

* **88** **Dates of Meetings**

21 June and 8 October 2021 and 3 February 2022 (all at 10.30am)

NOTES:

1. *Minutes should always be read in association with any Reports for a complete record.*
2. *If the meeting has been webcast, it will be available to view on the [webcasting site](#) for up to 12 months from the date of the meeting*

DENOTES DELEGATED MATTER WITH POWER TO ACT

The Meeting started at 10.30 am and finished at 1 pm

PTE/21/21

Torrige Highways and Traffic Orders Committee
21 June 2021

A39 Bucks Cross Safety Assessment

Report of the Head of Planning, Transportation and Environment

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that Members note the report from the Road Safety Team.

1. Summary and Introduction

Previously at HATOC the Committee considered the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/45) on a request by the Chair of Woolsery Parish Council made at the last meeting of this Committee for (a) a crossing point across the A39 be funded and provided; (b) explanation as to why a crossing point had not been provided when the new school was built; and (c) the existing 40mph speed limit be extended to cover the entrance to the new school.

A safety assessment had been undertaken by the County Council Officers on 8 March 2019 and copy of the report of that assessment (which also outlined the options available) was attached as Appendix I of the Report. It was intended that both the extension of the speed limit and the provision of a crossing point would be reviewed through the stage 4 (post opening and monitoring) safety audit process for the College. It was **MOVED** by Councillor Saywell and **SECONDED** by Councillor Hellyer and **RESOLVED** that a Stage 4 Safety Audit report be brought back to this Committee when available so that Members can determine whether any further action is required.

This report is in relation to that Stage 4 Safety Audit.

2. Discussion

See attached report from the Safer Travel Strategic Officer Appendix I.

Route 39 has been renamed to The Atlantic Academy, for which a stage 3 audit was carried out on 6 December 2018.

There is now validated personal injury collision data for 2019 and 2020 giving 24 months of validated data for the new section of road on the A39 in the region of the Atlantic Academy.

During this time there have been no reported collisions in the vicinity of the section of altered road at the Atlantic Academy.

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There is therefore no requirement to carry out a stage 4 audit as per the requirements from the Design Manual for Roads and Bridges: GG 119 Road Safety Audit.

3. Options/Alternatives

No alternatives are available, as a Stage 4 audit is based on recorded collision data.

4. Consultations

No consultation is required.

5. Financial Considerations

There are no financial considerations.

6. Legal Considerations

Road safety audits are to be carried out in accordance with Design Manual for Roads and Bridges: GG 119 Road Safety Audit.

7. Environmental Impact Considerations (Including Climate Change)

No impacts.

8. Equality Considerations

No new policies are being recommended in this report and therefore an individual Equality Impact and Needs Assessment for the scheme is not considered necessary.

9. Risk Management Considerations

There are no risk management considerations.

10. Public Health Impact

There are no known public health impacts.

11. Reasons for Recommendations

No action is required. Review of the collision data has shown that there are no collisions, and by implication the road is considered acceptably safe in its current form.

Dave Black
Head of Service for Planning, Transportation and Environment

Agenda Item 6

Electoral Division: Bideford West & Hartland

Local Government Act 1972: List of Background Papers

Contact for enquiries: Matt Collins

Room No: Taw View

Tel No: 01271 388510

Background Paper	Date	File Ref.
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Nil

mc140521torh
sc/cr/A39 Bucks Cross Safety Assessment
02 110621

Atlantic Academy

The Atlantic Academy stage 3 audit was carried out on 06/12/2018 so there is now validated data for 2019 and 2020 giving 24 months of validated data for the new section of road on the A39 in the region of the Atlantic Academy.

During this time there have been no reported collisions in the vicinity of the section of altered road at the Atlantic Academy.

From this position there is not a requirement to carry out a stage 4 audit as per the requirements from the Design Manual for Roads and Bridges: GG 119 Road Safety Audit

GG 119 – Road Safety Audit

Stage 4 road safety audit - Post-opening monitoring

5.32 The Overseeing Organisation shall arrange for stage 4 RSA to be undertaken.

NOTE The stage 4 RSA is an evidence-led review of road traffic collisions that have occurred in the vicinity of the highway scheme.

5.33 Stage 4 RSA shall be carried out using 12 months of validated post highway scheme-opening road traffic collision data.

NOTE 1 Stage 4 RSAs are carried out so that any post highway scheme-opening road safety matters can be identified and remedial action taken.

NOTE 2 The lag in availability of validated road traffic collision data means the RSA can occur later than 12 months from the opening of the highway scheme.

NOTE 3 The availability of validated road traffic collision data varies depending on the individual Overseeing Organisation.

5.34 A stage 4 RSA report shall be produced where road traffic collisions have been recorded in the vicinity of the highway scheme over the 12 month period of validated road traffic collision data.

NOTE A stage 4 RSA report is not needed where no road traffic collisions have been recorded in the vicinity of the highway scheme over the 12 month period of post-opening validated road traffic collision data.

5.35 If the Overseeing Organisation decides not to proceed further with the stage 4 RSA reporting, this decision shall be recorded, and kept on the highway scheme file (or equivalent).

Actions Taken Under Delegated Powers

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that the report be noted.

1. Summary

In accordance with Minute *4 of the Meeting of this Committee on 4 July 2017 this report details the actions taken in respect of traffic regulation orders under Delegated Powers since the last meeting.

2. Actions on Advertised Traffic Orders

Since the last meeting of this Committee, a number of Traffic Orders have been progressed and where objections have been received, these have been dealt with by a consultation with the Chair and local County Councillors. Details of these matters are listed below.

Location	Proposal	Action
Countywide	Introduction of Care Workers permits and changes to Dispensation Permit scheme.	Traffic regulation order advertised, objections resolved, and scheme implemented following consultation with the Cabinet Member for Highway Management and the Cabinet Member for Adult Social Care & Health Services.
Coldharbour & Meddon Street, Bideford and Clifton Street, East the Water	Introduction and removal of mandatory disabled bay.	Traffic regulation order advertised, objections resolved, and bays implemented after consultation with Local County Councillor and HATOC Chair.
Clovelly Road, Bideford	Introduction of a puffin crossing.	After consultation with Local County Councillor and HATOC Chair the crossing was noticed and has now been constructed.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions: All in Torrige

Agenda Item 8

Local Government Act 1972: List of Background Papers

Contact for enquiries: Amy Garwood

Room No: M8, Great Moor House, Bittern Road, Exeter

Tel No: 0345 155 1004

Background Paper	Date	File Ref.
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Nil

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sc/cr/Actions Taken Under Delegated Powers
02 110621